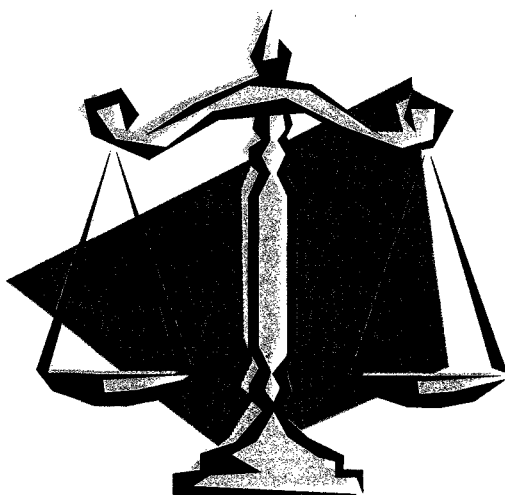
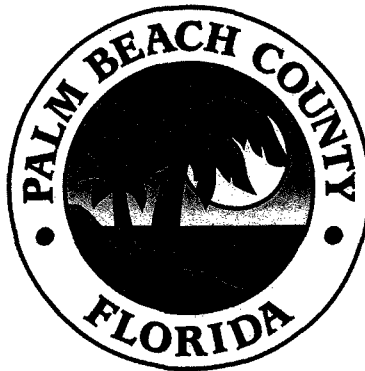


**PALM BEACH COUNTY  
BOARD OF COUNTY COMMISSIONERS  
CRIMINAL JUSTICE COMMISSION**



**1999**

**ANNUAL REPORT**

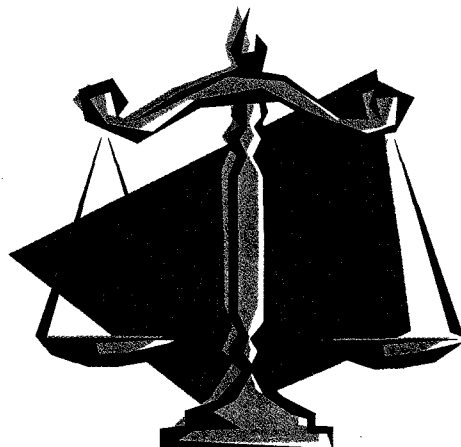


This Annual Report was written, designed, copied and bound by Criminal Justice Commission staff.

IN ACCORDANCE WITH THE PROVISIONS OF ADA, THIS DOCUMENT MAY BE REQUESTED IN AN ALTERNATIVE FORMAT. CONTACT THE PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION AT (561) 355-4943.

# PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION

## 1999 ANNUAL REPORT



PALM BEACH COUNTY  
BOARD OF COUNTY COMMISSIONERS  
CRIMINAL JUSTICE COMMISSION

301 NORTH OLIVE AVENUE, SUITE 1001  
WEST PALM BEACH, FLORIDA 33401-4705

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WORLD WIDE WEB HOME PAGE: [HTTP://LEGAL.FIRN.EDU/OTHER/PBCCJC](http://LEGAL.FIRN.EDU/OTHER/PBCCJC)  
INTERNET E-MAIL ADDRESS: [DCUNNING@CO.PALM-BEACH.FL.US](mailto:DCUNNING@CO.PALM-BEACH.FL.US)

# A NOTE FROM THE CHAIRMAN



**ROY H. DAVID**

On behalf of the Criminal Justice Commission, I am proud to present to the Board of County Commissioners and the citizens of Palm Beach County our 1999 Annual Report.

This year the CJC accomplished a great deal that should benefit this County for a long time to come. The highlights of this year's accomplishments include:

✦ The Community Court heard its first case on August 18. We are extremely proud to be the first Community Court in the State and the fifth in the nation. We were honored to be one of a few sites chosen by the Department of Justice for a grant for this Court.

✦ We worked with national experts to assess the readiness of our County to be a national demonstration site in Community Justice. The findings showed that we are well ahead of other jurisdictions in our partnering effort. That the City of Delray Beach presents a prime opportunity to initiate this new philosophy of justice.

✦ Tremendous strides were made in the creation of a public safety radio communications system that will serve all public safety entities in the County. Twenty-two municipalities signed on as members of The Municipal Public Safety Communications Consortium with six more municipalities committed, but not yet signed.

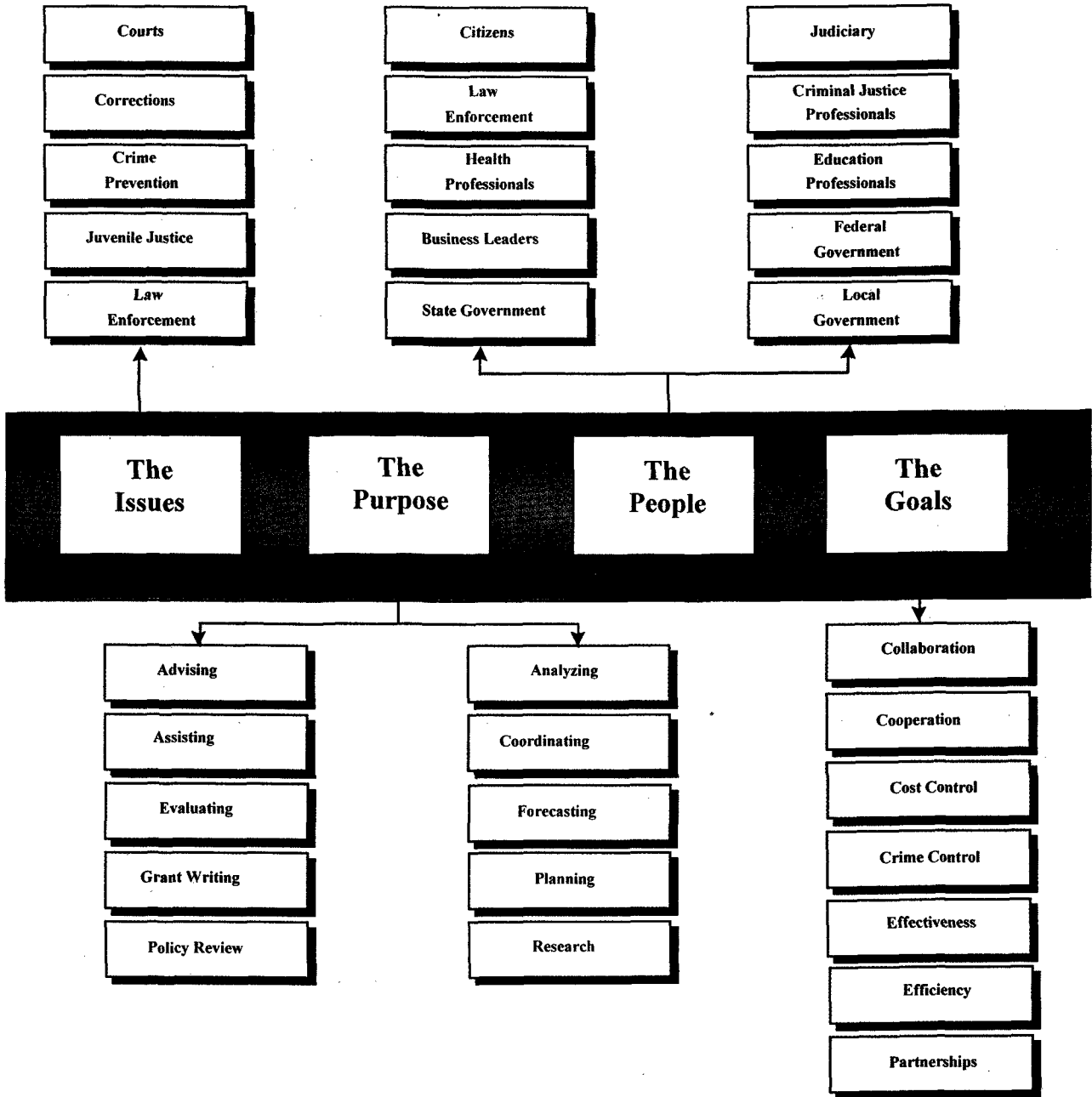
✦ The CJC was successful in obtaining a planning grant from the U.S. Department of Justice to implement a Drug Court in the County. We formed a Drug Court Team, which will be trained by national experts and will develop a plan for the creation of our Drug Court. This will open doors for us to even greater funding opportunities, especially for drug treatment.

✦ The CJC conducted two Citizens Criminal Justice Academies this year. Each 11-week Academy taught our citizens about the operations of the local criminal justice system and introduced them to the people who work in the system. Tours of the County Courthouse, the County Jail, the Juvenile Assessment Center, the Sheriff's Office Eagle Academy, and the Home Safe Facility were also provided.

These are only a few of the exciting projects the CJC worked on this year. Other CJC projects and accomplishments of 1999 are detailed throughout this report. I hope you will take the opportunity to read about all the fine undertakings of the CJC.

I am proud and honored to have served as Chairman during this past year. Being Chairman of the CJC is challenging at times, but always gratifying. It brings me satisfaction to know that the efforts of the CJC members and professional staff do make a difference and improve our quality of life in Palm Beach County.

# THE PALM BEACH COUNTY CRIMINAL JUSTICE COMMISSION



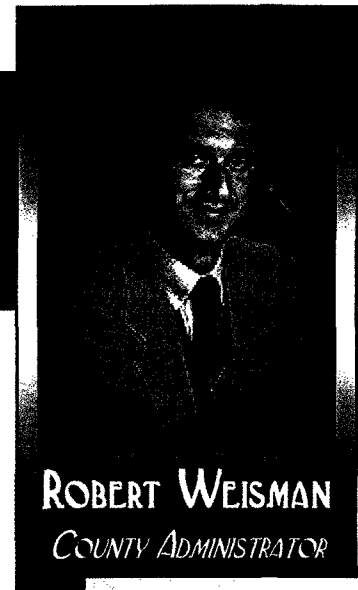
# PALM BEACH COUNTY BOARD OF COUNTY COMMISSIONERS

The Board of County Commissioners of Palm Beach County created the Criminal Justice Commission in 1988 as an innovative process for coordinating criminal justice issues. In Florida, county government is responsible for a large proportion of criminal justice costs but has little authority in determining these costs. The most effective way to control costs is through a more collaborative criminal justice system. The Board of County Commissioners has been supportive of the CJC since its inception, with a Commissioner being an active member of the CJC. Commissioner Warren Newell is currently the Board's representative on the Criminal Justice Commission and has served as such since December 1994.



Standing Left to Right: Commissioner Toni Masilotti, Commissioner Mary McCarty, Commissioner Carol Roberts, Commissioner Karen Marcus, County Administrator Robert Weisman. Sitting Left to Right: Vice Chair Warren Newell, Chair Maude Ford Lee, Commissioner Burt Aaronson.

# A NOTE FROM COUNTY ADMINISTRATION



**ROBERT WEISMAN**  
COUNTY ADMINISTRATOR



**VINCE BONVENTO**  
ASSISTANT  
COUNTY ADMINISTRATOR

On behalf of County Administration, we are proud to present the Board of County Commissioners with the Criminal Justice Commission's 1999 Annual Report.

The Board of County Commissioners established the CJC in 1988 for the health, safety and welfare of the citizens of Palm Beach County. The Board gave the CJC a broad scope of authority to coordinate all aspects of the state and federal criminal justice system in the County.

During the CJC's eleven year history, it has proven itself to be a leader in the effective operation of the criminal justice system. No other jurisdiction brings together public sector government and criminal justice leaders with private sector business leaders to address criminal justice issues at the local level.

The CJC excelled this past year in building partnerships around innovative solutions for addressing crime, from the Community Justice initiative and the Community Court, to the Municipal Public Safety Communications Consortium, and the reorganization of the Weed and Seed Program.

The CJC's accomplishments come from building consensus and involving all agencies affected by a particular issue in a fair and frank discussion of remedies. The private sector membership ensures that all criminal justice entities are considered equally when addressing an issue. The interests of the local criminal justice system are the CJC's primary concern whether it be law enforcement, courts, or corrections.

Every County Commissioner can be proud that they are unique in the nation in the creation and continued support of the CJC.

# A NOTE FROM THE EXECUTIVE DIRECTOR



*It is with great pleasure that, on behalf of staff, I present the members of the Criminal Justice Commission with their 1999 Annual Report.*

*I thank each of you for your extraordinary efforts in the work of the CJC this year. Your contributions have produced significant improvements in the criminal justice system.*

*The CJC has operated for eleven years now. It is recognized nationally for its unusual ability to bring together the often disparate components of an adversarial system. We were recognized this year by the U.S. Department of Justice for our innovative and diverse use of federal funds for local initiatives. Palm Beach County is fortunate to have the committed business, elected, and public leadership that created and continues to support such an effort as the CJC.*

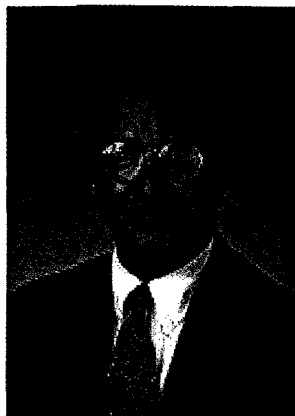
*The CJC's priority projects for 1999 included Community Justice, Community Court, countywide public safety radio communications, county corrections, and the criminal justice information system. Great strides were made in all of these areas, as well as others the CJC dealt with this year. We began the planning process for the creation of a local drug court and a long-term countywide law enforcement crime mapping effort. We reviewed the Sheriff's Office proposed amendments to the County's burglar alarm ordinance, recommended amendments to the State's pawnshop laws, and made great progress in many other endeavors.*

*The staff has done an excellent job in coordinating the projects of the many volunteers who serve on the CJC's task forces, committees, councils, and workgroups.*

*I look forward to another challenging year in 2000 and to working with each of you and our new partners yet to come.*



# 1999 CJC OFFICERS

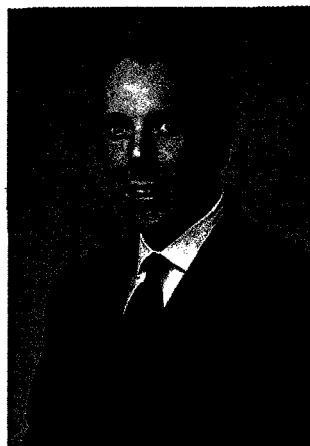


## **ROY H. DAVIDSON, CHAIRMAN**

Roy Davidson was raised in Winter Park, Florida and moved to West Palm Beach in 1977. He and his wife, Alyson, have three children. He currently serves as President of the Ballen Isles Development Company. Mr. Davidson previously served as the Vice President and Controller of Cox Newspapers based in Atlanta, Georgia, as the Executive Vice President of The Palm Beach Post and as a CPA with the firm of Deloitte and Touche. His community activities include serving on the boards of the Economic Council of Palm Beach County, the Gulf Stream Council of the Boy Scouts of America, the Magnet Business Advisory Board for Palm Beach Gardens Community High School, and the Northern Palm Beaches Chamber of Commerce. He graduated from the University of Central Florida in Orlando and is a Vietnam veteran having served with the United States Army Security Agency. He has been a CJC member since January 1997.

## **RICHARD G. LUBIN, VICE CHAIRMAN**

Richard Lubin was born in New York City and moved to Palm Beach County in 1974. Originally an attorney with the Public Defender's Office, he is currently the principal in the law firm of Richard G. Lubin, P.A., specializing in state and federal criminal defense litigation. He attended Boston University and received his law degree from Georgetown University. Mr. Lubin served for thirteen years as President of the Palm Beach County Legal Aid Society. He has also served as Chairman of the Palm Beach County Judicial Nominating Commission, President of the Palm Beach Association of Criminal Defense Lawyers, and on numerous other bar committees, including the Florida Bar Grievance Committee, the Board of Directors of both the National and Florida Associations of Criminal Defense Lawyers, and the Supreme Court Committee on Professionalism. Currently, Mr. Lubin is President of the American Board of Criminal Lawyers. He has been a CJC member since January 1996.



## **LESLIE M. CORLEY, SECRETARY**

Mr. Corley was born in Chicago, Illinois. He has almost 30 years of experience in the investment industry. He founded LM Capital, an investment banking firm, in 1988 after a seven year career at Kelso & Company, a venture capital firm specializing in acquisitions. He earned a B.S. degree with High Honors in Aeronautical & Astronautical Engineering from the University of Illinois where he was an Edmund J. James Scholar, and an MBA from Harvard Graduate School of Business Administration. He currently serves on the boards of directors of the Economic Council of Palm Beach County, the Business Development Board of Palm Beach County, Personal Luxury Products International, Inc., and Roberts Brothers, Inc. Advisory Boards on which he serves include the West Palm Beach Minority Business Development Center and the American Kidney Fund's African American Outreach Program. He has been a CJC member since January 1998.

## **WENDY SARTORY LINK, TREASURER**

Ms. Link was raised in West Palm Beach, Florida. She and her husband, Stuart Link, have two children. She is one of the founding partners of Ackerman, Link & Sartory, P.A. and serves as the managing partner. She concentrates her practice in the areas of real estate and asset-based financing, commercial loan transactions, and general corporate matters. She is a graduate of the University of North Carolina, B.S., 1986; and Duke University School of Law, J.D., 1989. She is a member of the California and Florida bars. While in Los Angeles, Ms. Link received the Wiley M. Manual Award for Pro Bono Legal Services. Her community activities include serving on the boards of the Economic Council of Palm Beach County, The Arc, SunFest, the Chamber of Commerce of the Palm Beaches, and the Education Partnership of Palm Beach County. Ms. Link has been a CJC member since January 1998.



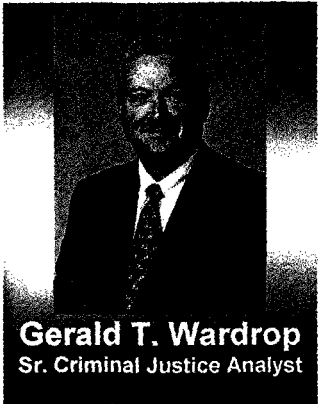
# CJC STAFF



**L. Diana Cunningham**  
Executive Director



**Kristina M. Gulick**  
Criminal Justice Manager



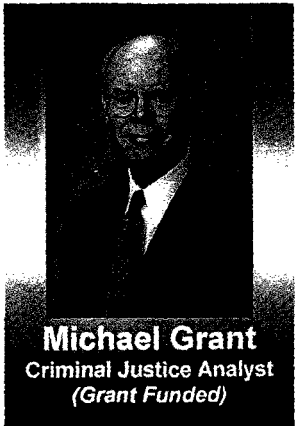
**Gerald T. Wardrop**  
Sr. Criminal Justice Analyst



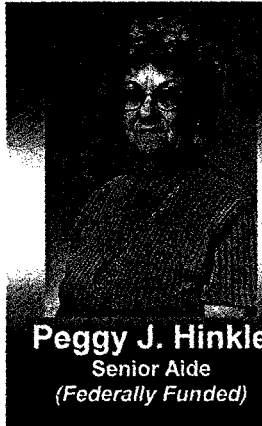
**Sandra Nadolny**  
Administrative Secretary



**Janet Cid-Gonzalez**  
Contract/Grants Coordinator  
(Grant Funded)

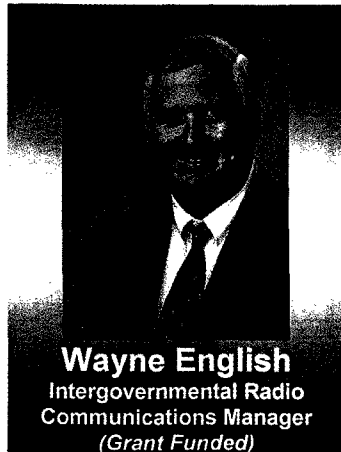


**Michael Grant**  
Criminal Justice Analyst  
(Grant Funded)



**Peggy J. Hinkle**  
Senior Aide  
(Federally Funded)

# MUNICIPAL PUBLIC SAFETY COMMUNICATIONS CONSORTIUM STAFF

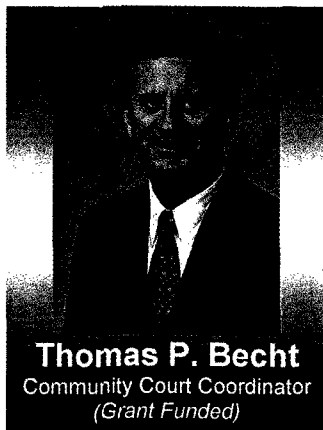


**Wayne English**  
Intergovernmental Radio  
Communications Manager  
*(Grant Funded)*



**Ruth Blumit**  
Senior Secretary  
*(Grant Funded)*

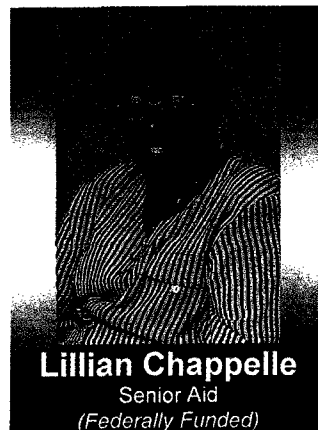
## COMMUNITY COURT STAFF



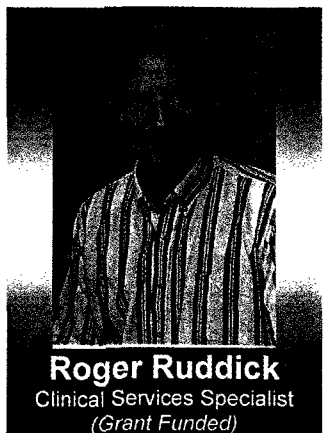
**Thomas P. Becht**  
Community Court Coordinator  
*(Grant Funded)*



**Dolores Cutlip**  
Senior Secretary  
*(Grant Funded)*



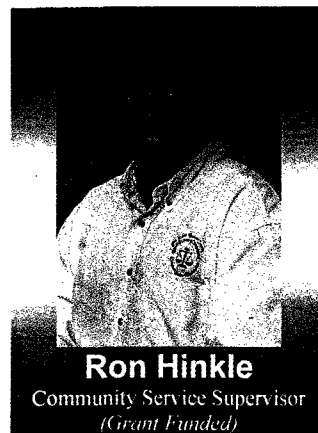
**Lillian Chappelle**  
Senior Aid  
*(Federally Funded)*



**Roger Ruddick**  
Clinical Services Specialist  
*(Grant Funded)*



**Manuela Iglio**  
Court Case Advisor  
*(Grant Funded)*



**Ron Hinkle**  
Community Service Supervisor  
*(Grant Funded)*

# PALM BEACH COUNTY CRIMINAL JUSTICE

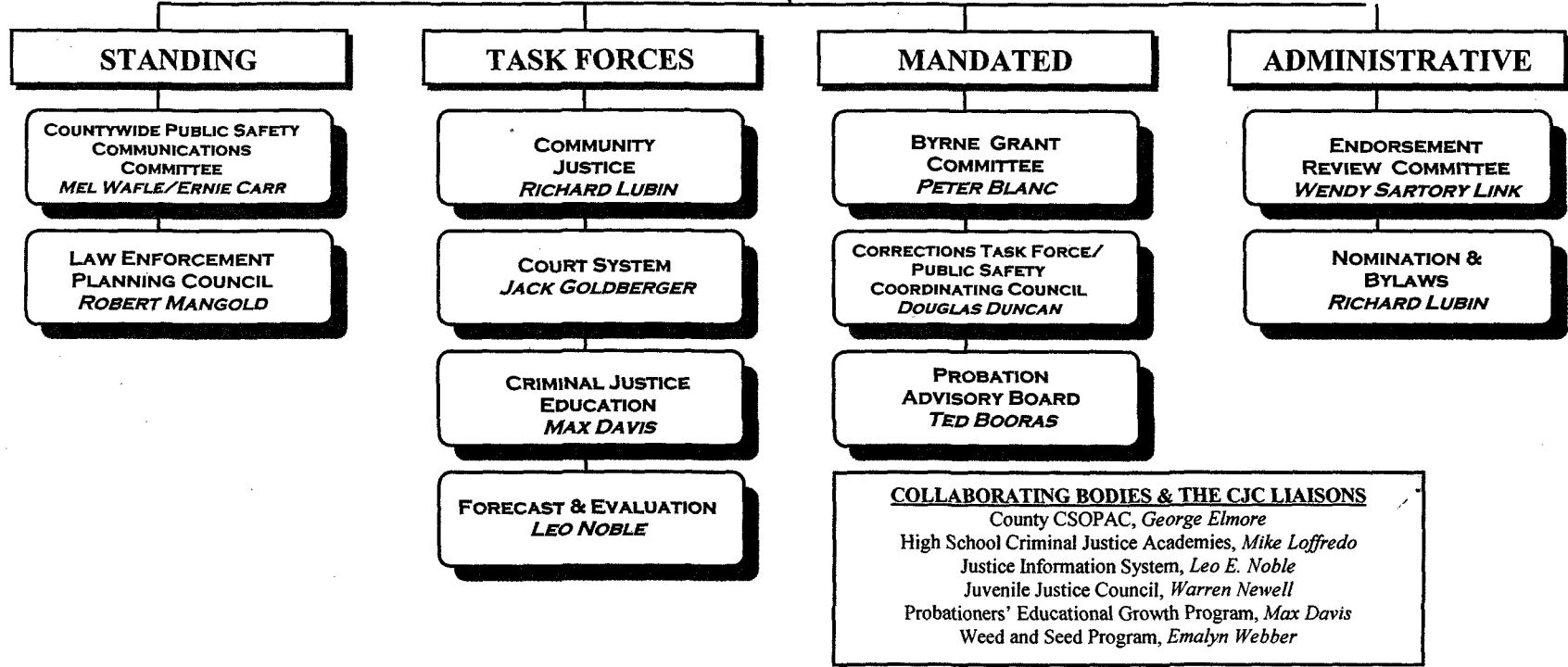
## 1999 ORGANIZATIONAL



**PALM BEACH COUNTY  
BOARD OF COUNTY COMMISSIONERS**  
*HONORABLE MAUDE FORD LEE*

**CRIMINAL JUSTICE COMMISSION**  
*ROY H. DAVIDSON*  
*ALSO SERVES AS  
SUBSTANCE ABUSE ADVISORY BOARD*

**CRIMINAL JUSTICE COMMISSION  
EXECUTIVE COMMITTEE**



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# HISTORY & MISSION

The Palm Beach County Criminal Justice Commission (CJC) was established by County Ordinance 88-16 in August 1988. It is composed of 21 representatives from the public sector and 12 representatives from the private sector.

The role of the CJC is to study all aspects of the criminal justice and crime prevention systems throughout the federal, state, county, municipal, and private agencies within Palm Beach County and to make recommendations to the Board of County Commissioners (BCC) on policies and programs. It is designed to accomplish an overall coordination of law enforcement and crime prevention efforts; to develop an efficient, cost effective and timely criminal justice system; and to assist in affecting the reduction of crime on a permanent basis.

The CJC was established to chart the effect the rising crime rate and its accompanying rising cost was having on the County and in the criminal justice system.

The County and the State share the costs of the system. The County has extensive responsibilities for paying expenses, but virtually no authority to determine acceptable expenses. The State pays the salaries of the state attorney and public defender offices, the judges and their clerical positions.

The County pays for the buildings to house all of the court personnel, the jails to house pretrial detainees and offenders sentenced to less than one year, corrections staff for the jails, and the County Sheriff's Office.

County officials and business leaders built a unique partnership when they created the CJC. The theory of government and business working as a team to solve the problems of a community was unique. The CJC remains the statewide model for Florida. There are other similar entities, but they differ from the CJC in the areas of inclusion of business leaders and process.

The CJC is now respected as the forum for review of any policy, procedure, program, grant, or issue that may positively or negatively impact the criminal justice system.

Initially, the CJC obtained a comprehensive study of the entire criminal justice system in Palm Beach County. This 1990 study resulted in almost 100 recommendations for improving the cost effectiveness and efficiency of the system. The CJC then created eight (8) task forces, including the Criminal Justice Information System, Corrections, Drug/Alcohol Abuse Prevention, Crime Prevention, Court System, Human Services, Juvenile Justice/Education, and Law Enforcement to assess the recommendations and develop implementation plans. Over the years this committee structure has evolved into its present form.

**THE CJC IS DESIGNED TO ACCOMPLISH AN OVERALL COORDINATION OF LAW ENFORCEMENT AND CRIME PREVENTION EFFORTS; TO DEVELOP AN EFFICIENT, COST EFFECTIVE AND TIMELY CRIMINAL JUSTICE SYSTEM; AND TO ASSIST IN AFFECTING THE REDUCTION OF CRIME ON A PERMANENT BASIS.**

The CJC operates through a committee process and invites professionals from a wide range of disciplines to participate. Over 200 people volunteer their time and talents each year. The 1999 organizational chart of the CJC shows all of the committees and its overall structure within County government.



## 1999 MEMBERSHIP

The membership of the CJC is determined by county ordinance. The 33 members meet the fourth Monday of each month to discuss current projects of the CJC, hear presentations on new ventures, address issues of concern to members, and conduct the business of the CJC.

Twelve (12) private sector members are nominated by the Palm Beach County Economic Council and confirmed by the Palm Beach County Board of County Commissioners to serve on the CJC.

Twenty-one (21) public sector members serve by virtue of their positions as designated in the ordinance.

The Executive Committee of the CJC meets the second Monday of each month to review all business before it is presented to the full membership. Executive Committee members are noted with an asterisk next to their names. A Nominating Committee makes recommendations to the CJC for this 12 member Committee. The bylaws of the CJC require six (6) public sector members and six (6) private sector members to serve. The immediate past chairman of the CJC and the Superintendent of the Palm Beach County School District serve as ex-officio members. The four (4) elected officers of the CJC must serve on the Executive Committee. The Chairman of the CJC also presides over the Executive Committee.

### PRIVATE SECTOR MEMBERS

**CARLOS ARUZZA**  
Vice President, Sugar Supply Inc.

**LESLIE M. CORLEY\***  
LM Capital Corporation

**ROY H. DAVIDSON \***  
President  
BallenIsles Development Corporation

**MAX DAVIS\***  
Economic Council of the Palm Beaches

**JORGE DOMINICIS**  
Vice President, Corporate Relations  
Florida Crystals

**GEORGE ELMORE**  
President  
Harddrives of Delray Beach

**DR. EFFIE C. GREAR**  
Principal  
Glades Central High School

**RANDY K. JOHNSON SR.\***  
President  
Communications by Johnson

**RICHARD G. LUBIN\***  
Richard G. Lubin, P.A.

**LEO E. NOBLE\***  
Economic Council of the Palm Beaches

**WENDY SARTORY LINK\***  
Ackerman, Link, & Sartory, P.A.

**PRISCILLA TAYLOR**  
Allstate Insurance Company



## PUBLIC SECTOR MEMBERS

Resident Agent in Charge, Bureau of Alcohol, Tobacco & Firearms	DALE ARMSTRONG
Chief, West Palm Beach Police Department	RIC BRADSHAW
Chief Judge, Fifteenth Judicial Circuit	WALTER N. COLBATH, JR.*
President, Crime Prevention Officers' Association	BOONE DARDEN
Member, Palm Beach County School Board	JODY GLEASON*
Member, Criminal Defense Lawyers Association	JACK A. GOLDBERGER
Public Defender, Fifteenth Judicial Circuit	RICHARD JORANBY*
State Attorney, Fifteenth Judicial Circuit	BARRY KRISCHER
Administrative Judge, Juvenile Division	HUBERT LINDSEY
Senior Agent, Drug Enforcement Administration	ROBERT MANGIAMELE
Member, League of Cities	EARL MOORE
Sheriff, Palm Beach County	ROBERT NEUMANN*
Member, Palm Beach County Board of Commissioners	WARREN H. NEWELL *
District IX, Juvenile Justice Manager, Florida Department of Juvenile Justice	DARRYL OLSON
Circuit Administrator, Florida Department of Corrections	VALERIE ROLLE
Member, Palm Beach County Legislative Delegation	TOM ROSSIN
Senior Supervisory Special Agent, Federal Bureau of Investigation	ALAN SADOWSKI
President, Association of Chiefs of Police	WILLIAM SMITH
Supervisory Special Agent Florida Department of Law Enforcement	MIKE WASHAM
United States Attorney Northern Region of the Southern District of Florida	EMALYN WEBBER*
Clerk of the Circuit Court Fifteenth Judicial Circuit	DOROTHY WILKEN





# EXECUTIVE SUMMARY

The CJC thrives on challenge. Crime affects everyone in some way. The CJC believes in a holistic approach to addressing the crime problem involving practically every branch of government in collaboration with the private sector and citizens. This annual report shows the success of the CJC in building partnerships among criminal justice and related agencies. CJC members take their role seriously and dedicate much of their own time and effort toward making the system more effective. Residents of Palm Beach County can be proud that their local officials and private citizens come together on a regular basis to make the local system of justice the best it can be.

The CJC is on the cutting edge of implementing innovative initiatives. No other jurisdiction in the Country is doing a full-scale Community Justice project like the CJC will be implementing in 2000. The Community Justice initiative is a wide-ranging project that has the potential of changing the way the criminal justice system operates. The CJC's Community Court, operating in the West Palm Beach Weed and Seed site, is the first of its kind in the State and only the fifth in the nation. It represents a true commitment to a community's crime problems by the criminal justice system. The Municipal Public Safety Communications Consortium is an innovative and practical remedy to a complex and costly issue that plagues almost all jurisdictions. The CJC received approval from the federal Executive Office of Weed and Seed to be the only jurisdiction in the Country to have

three federally funded Weed and Seed sites.

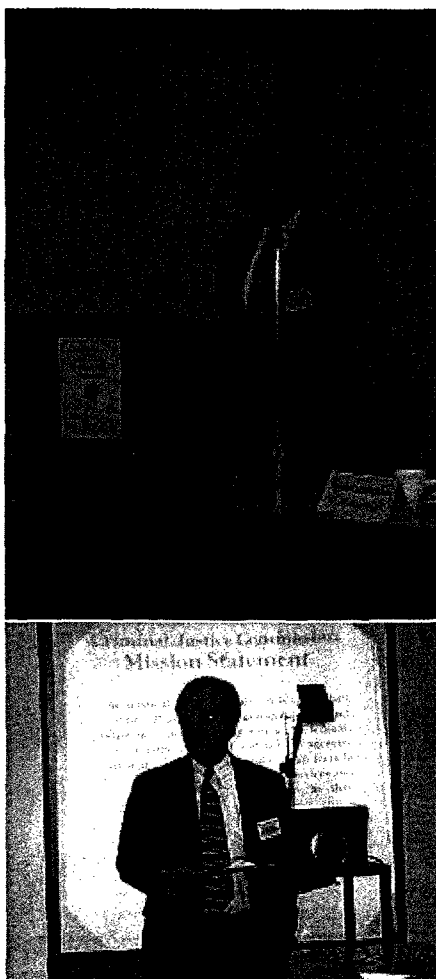
Every year the CJC meets to determine its workplan for the next year. To develop the 1999 workplan, the CJC met on November 4, 1998. Five issues were prioritized for 1999, they included:

- ↓ COMMUNITY JUSTICE
- ↓ COMMUNITY COURT
- ↓ COUNTYWIDE PUBLIC SAFETY RADIO COMMUNICATIONS
- ↓ COUNTY CORRECTIONS
- ↓ CRIMINAL JUSTICE INFORMATION SYSTEM

The CJC works on a myriad of issues and projects as well as these priorities. This Annual Report details all of the CJC's activities for 1999 and the accomplishments and progress made this past year. Listed below are the CJC priorities, followed by other CJC activities.

● Community Justice places emphasis on the victim, whereas the current criminal justice system places emphasis on the offender. The majority of the current system's resources are expended dealing with the offender, whether it be through arrest, treatment, or incarceration. Community justice strives to refocus system resources on the communities that are deteriorated by low-level quality of life crimes.

This year the CJC contracted with Dr. Todd Clear of John Jay College of Criminal Justice and the



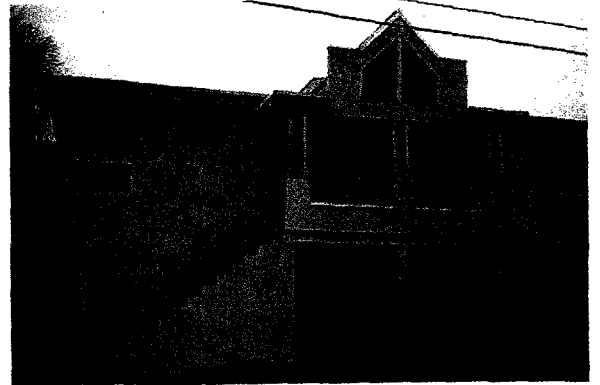
*Incoming 1999 Chairman Roy Davidson served as the Master of Ceremonies at the CJC Annual Planning Meeting.*



Center for Alternative Sentencing and Employment Services (CASES) in New York to perform a "readiness assessment" of two chosen communities for undertaking a Community Justice project. The two sites included the Delray Beach Community Development Corporation target area and the West Palm Beach Weed and Seed site. CASES also partnered with the Consensus Organizing Institute (COI) to provide expertise on community organizing. CASES Community Justice Project Director Eric Cadora, Dr. Todd Clear and David Hoffman from the COI interviewed over 40 local criminal justice and community representatives to obtain their ideas about how a Community Justice project could be implemented and how they would like to be involved. CASES gathered data from a variety of sources and prepared crime and correctional maps showing the location of crimes in the two study areas and the residences of people sent to jail and prison.

CASES' analysis and report lead the CJC and its Community Justice Task Force chaired by Richard Lubin to choose the Delray Beach site as the location to implement a demonstration Community Justice project during 2000.

● The CJC began researching the potential benefits of a community court in early 1998. The notion of a court located within the community that addresses these quality of life crimes appealed to CJC members. One of the most appealing aspects of the court is that it emphasizes community service sanctions rather than fines or incarceration. The goal is to put those who destroy the community back into it to rebuild it. This is done through projects such as cleaning-up streets and parks, restoring decrepit buildings, planting community gardens and painting lampposts, buildings, and homes of indigent residents. The offenders are required to wear vests that easily identify them as clients of the Community Court, thereby providing encouragement of retribution to residents who see them.



*Community Court is located at 638 6<sup>th</sup> Street in West Palm Beach*



*The first day of Community Court.*

The community plays a major role at the court through participation on a Community Advisory Board. Community leaders and residents serve on this Board which provides input to the Court on sanctions, community problems, and needed services.

A major aspect of the Court is the provision of social services to defendants as well as community residents. Any residents, even if they are not a victim or offender, may access the services provided at the Court on a walk-in basis. These services include substance abuse treatment, job counseling and referrals, mental/ medical health assistance, G.E.D. and other education classes, landlord-tenant counseling, mediation services, to name a few.

The CJC's Court System Task Force, under the leadership of Jack Goldberger planned the implementation of the Court with a technical committee composed of all the agencies that operate at the Court.

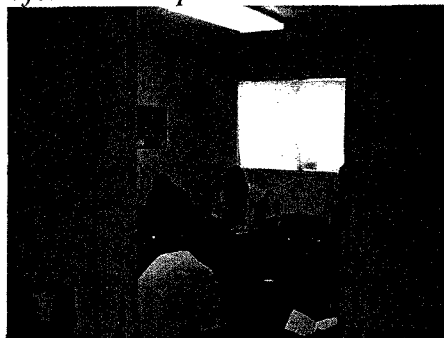


Community Court heard its first case on August 18, 1999. It now convenes every Wednesday at 4:00 p.m. and hears about 30 cases per week.

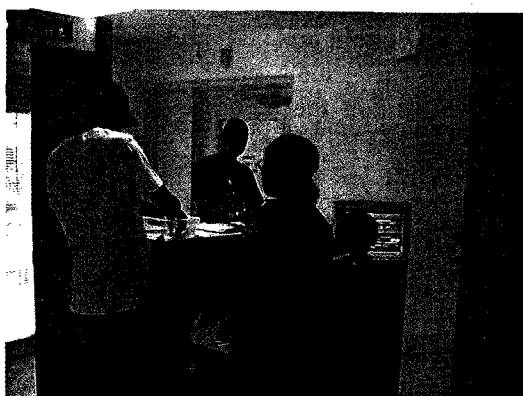
The Court is staffed with a Community Court Coordinator, a Clinical Services Specialist, a Court Case Advisor, a Community Service Supervisor and a Senior Secretary. The Offices of the Public Defender, State Attorney, and Clerk have assigned staff for the Court and Judge Barry Cohen has been designated as the Community Court Judge.

A copy of the Hartford Community Court software was obtained and customized for use in Palm Beach County and makes the Court fully automated. The processing of offenders begins with West Palm Beach police issuing notices to appear to offenders.

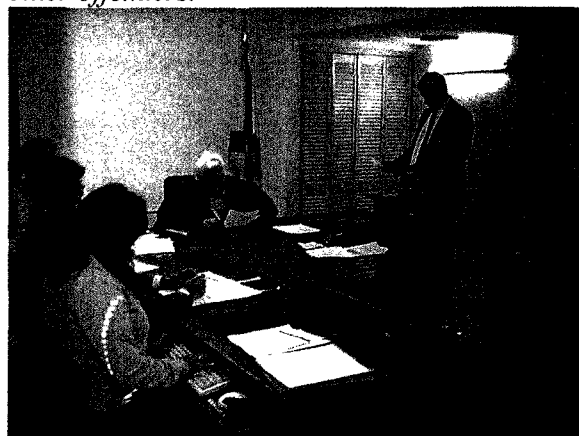
*This information is entered into the computer system for all court personnel to access.*



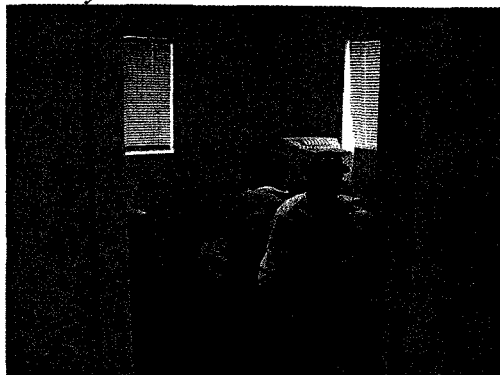
*Offenders are directed to the waiting room to await their case to be heard. While here they listen to a public address system from the courtroom so they can hear what happens to other offenders.*



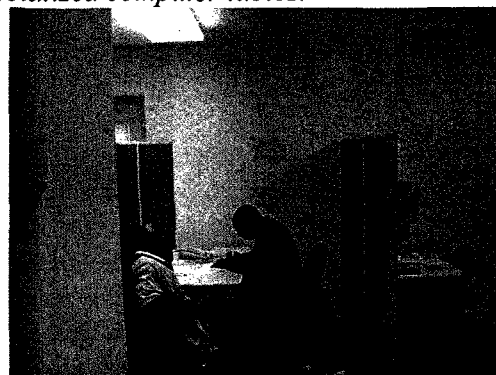
*Offenders check-in here at the information desk in the main lobby of the Community Court.*



*Offenders cases are called by the Judge and are heard in this courtroom that is fully computerized. All court personnel have access to the computer systems that are located in specialized computer tables.*



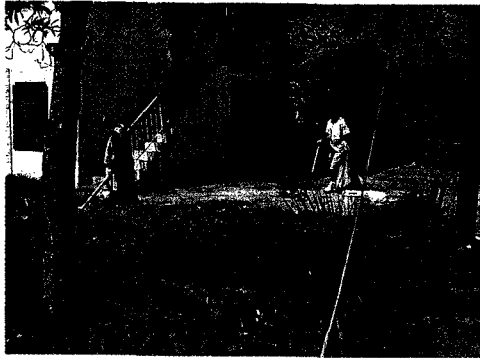
*Offenders are then interviewed by the Court Case Advisor to obtain information for the Court on substance abuse, employment status, educational history, family and community ties and a myriad of other issues.*



*Those offenders who are provided services are then ushered to the second floor to immediately speak with a variety of service providers that are on-site.*



*If offenders are given community service they are sent to the Community Service Supervisor to get an assignment and a time to appear. Community service work is usually performed within a week and can involve a variety of clean-up chores throughout the target area.*



*Community service clients are given special vests to wear that say they are from the Community Court to let residents know they are there giving back to the community they victimized.*

● The CJC made a great deal of progress on the Countywide Public Safety Radio

Communications project this past year. The CJC hired an Intergovernmental Public Safety Communications Manager to coordinate the project and oversee the development of a system for all municipalities in the County that wish to participate. A Municipal Public Safety Communications Consortium was created through an Interlocal Agreement to plan the system, obtain funds, and oversee it. By the end of 1999 a total of 22 cities had signed on to the Consortium with 6 cities planning to in 2000.

● The CJC's Corrections Task Force monitored the County jail population and reviewed local system practices and policies that impact it. Specific accomplishments this year included: (1) an in-depth study to determine if a night first appearance hearing would result in an appreciable reduction in the number of inmates waiting overnight in jail. The study showed an insignificant benefit and members recommended against it at this time; (2) Members recommended that the administrative order for Collection Court be amended to allow offenders booked into the jail solely on a failure to appear for Collections Court be released with a Collections Court appearance date three to six month in the future. This will alleviate the average of 10 inmates per day waiting in jail for first appearances, where they are released with a future Collections Court date; and (3) Members recommended and requested that the Sheriff create and fund a Population Control Specialist position. This position would continually monitor the jail population and develop remedies to alleviate crowding. This person would work closely with the judiciary to expedite inmate cases.

Along with the priority areas for 1999, the CJC made progress in a number of other areas. A brief synopsis of each is provided below and all are described in detail later in this report.

✦ The CJC was awarded a \$40,000 Drug Court Planning Grant from the U.S. Department of Justice, Drug Courts Program Office to plan and implement a Drug Court in the County. A six member Drug Court Team was created and



supplemented by a Drug Court Planning Committee to develop the Court. The CJC contracted with Mr. Jamie Price of Florida Atlantic University to gather data and analyze the substance abuse offender population in the County. The Drug Court Team will receive training by national experts at three U.S. Department of Justice sponsored sessions. The Drug Court will operate as a separate docket as opposed to a separate division.

✦ The CJC administered over \$5-million in grant funds from the Edward Byrne Memorial State and Local Assistance Formula Grant Program and the Local Law Enforcement Block Grant Program for projects such as Community Justice, Community Court, the Special Options Toward Achieving Recovery domestic violence Program, the Multi-agency Narcotics Unit, the Juvenile Assessment Center, the Countywide Public Safety Radio Communication System Project, the Weed and Seed Program, and the Responding Against Delinquency and Recidivism Program.

✦ The CJC served as the local advisory board for six municipalities to review and endorse their federal allocation of Local Law Enforcement Block Grant funds totaling \$656,247.

✦ The Probation Advisory Board (PAB) monitors the contract with Pride for county misdemeanor probation services. In December 1998 an annual case file audit was conducted on all three Pride offices by CJC staff. A random sampling of 5,132 closed files were measured for timeliness, accuracy, and quality of service provided. This resulted in seven modifications to the contract scope of work. PAB recommended the CJC and the County Commission not issue a Request For Proposal for county probation services and award Pride a contract for a three year period. The CJC and the County Commission agreed.

✦ The CJC conducted the second and third sessions of the Citizens Criminal Justice Academy. This course teaches citizens about the local criminal justice system and is taught by

local system practitioners. It included tours of the County Courthouse, the County Jail, the Juvenile Assessment Center, the County Sheriff's Headquarters and Dispatch Office, the Sheriff's Eagle Academy, and the HomeSafe Facility. The CJC schedules two courses a year and varies the topics, tours, and speakers.

✦ The Law Enforcement Planning Council (LEPC) initiated a countywide crime mapping effort that will be a long-range project. Members intend to build a central repository of uniform electronic data from departments to be used in the creation of crime maps. These maps will show locations of crimes, offender residences and other useful information for controlling crime, crime prevention efforts, and specialized task forces such as the Auto Theft Task Force. CJC staff also met with each chief in the County to discuss what issues and concerns they face and would like to see the LEPC address. From this discussion the LEPC developed a workplan that it will continue to address in 2000.

✦ At the request of the County Attorney's Office, the CJC created a Burglar Alarm Work Group to review proposed amendments by the Sheriff's Office to the County's Burglar Ordinance. The Sheriff's Office is concerned over the great amount of deputy resources being expended on responding to the high number of false alarms in the unincorporated areas of the County. The Work Group recommended a revised ordinance designed to provide incentive to alarm companies to minimize false alarms by charging the companies an annual fee based on their false alarm rate. The Work Group worked closely with alarm company representatives to develop a practical and feasible ordinance.

✦ CJC members prioritized four legislative proposals on a wide range of issues from pawnshops to wireless emergency telephone system surcharges for countywide public safety radio communications systems, and presented them to the Palm Beach County Legislative Delegation.



# 1999 CJC ACTIVITIES

## COMMUNITY JUSTICE

The CJC's first experiment with Community Justice was the Community Court. However, members found that the concept of Community Justice was a great deal more broad and complex. Community justice places emphasis on the victim, whereas the current criminal justice system places emphasis on the offender.

Community justice strives to give community residents the resources, knowledge, and information to plan and manage local criminal justice programs to target that particular community's needs. It includes restoration of communities through offender accountability and service and proactive problem-solving approaches that seek to address and resolve the root causes of crime. A Community Justice Task Force was formed to further explore this concept and how it could benefit the County.

At the same time, Dr. Todd Clear, who was at Florida State University at the time, was working with a New York based non-profit organization called the Center for Alternative Sentencing and Employment Services (CASES) on the development of a Community Justice project. CASES received funding from the SOROS Foundations' Open Society Institute to initiate two demonstration Community Justice sites—one in New York City and one outside of New York. Dr. Clear contacted the CJC's Executive Director, as he had been advised of the CJC's successful collaborative efforts. They began a conversation that lead to CASES President, Joel Copperman and Dr. Clear making a proposal to the CJC to initiate a Community Justice project here.

The CJC voted to enter into a contract with CASES and Dr. Clear, who moved to John Jay College of Criminal Justice, to have them perform a "readiness assessment" of three potential sites for the initiation of a Community Justice project. These sites included neighborhoods in Delray Beach and Belle Glade

and the West Palm Beach Weed and Seed area. Unfortunately, Belle Glade was unable to provide the needed staffing support for the project due to hardships the police department was facing, especially a 100% turnover rate in patrol officers in a year.

### COMMUNITY JUSTICE TASK FORCE

#### CHAIRMAN

**MR. RICHARD G. LUBIN**  
Richard G. Lubin, P.A.

#### VICE CHAIRMAN

**MR. LESLIE M. CORLEY**  
LM Capital Corp.

#### MEMBERS

**HONORABLE RONALD ALVAREZ**  
Circuit Court Judge

**CHIEF RIC B...**  
West Palm Beach Police Department

**MR. ED BRO...**  
Sheriff's Office

**MR. JORGE ...**  
Florida Cry...

**MS. JODY ...**  
School Board

**HONORABLE BARRY KRISCHER**  
State Attorney

**MS. VALERIE ROLLE**  
FL. Dept. of Corrections

**MR. ALAN SADOWSKI**  
Federal Bureau of Investigation

**MS. EMALYN WEBBER**  
U.S. Attorney's Office

The County Commission approved the contract on April 6<sup>th</sup> and the readiness assessment was conducted from May through November. CJC staff worked with CASES Community Justice Project Director, Eric Cadora and Deputy Directory Sarah Bryer on



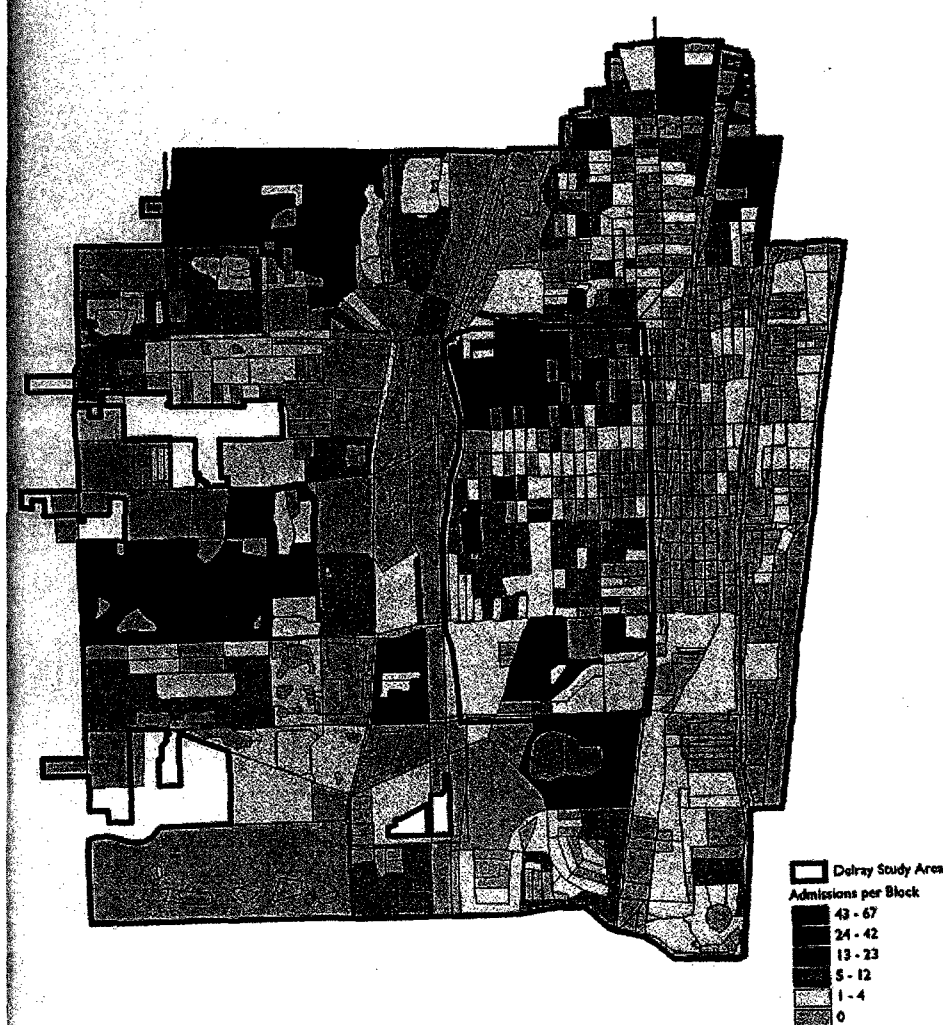
the assessment. CASES also partnered with the Consensus Organizing Institute (COI) for their expertise in community organizing. Eric Cadora, Dr. Clear and David Hoffman from COI visited the County several times to meet with criminal justice and community representatives from the two sites. They explored with these representatives their views on how and if a Community Justice project could thrive in the area and how they would interact with it. They also gained information about the community and the criminal justice system in order to have a basic knowledge of the areas being studied and the operation of the criminal justice system locally.

As part of the readiness assessment CASES gathered data from a variety of agencies including:

- ✚ Florida Department of Corrections
- ✚ Florida Department of Juvenile Justice
- ✚ PBC Sheriff's Office, Corrections
- ✚ West Palm Beach Police Department
- ✚ Delray Beach Police Department

CASES also gathered Census data that showed locations of religions, treatment, not-for-profit, social service, and other agencies within the targeted areas.

### Jail Admissions by Block in the Delray Beach Study Area



The area outlined in black in the middle of the map is the study area.



This data was used to create crime and correctional maps of the study sites to show locations of crime incidences and residential addresses of those sent to jail and prison.

CASES and Dr. Clear presented their preliminary report to the Community Justice Task Force on October 6<sup>th</sup>. At this meeting members decided to recommend the CJC move forward with selecting the Delray Beach site to implement a demonstration Community Justice project. The Delray Beach site showed a great deal of promise as far as community involvement and criminal justice system participation. Members feared that the new Community Court initiative in the West Palm Beach site would be confused with a Community Justice project. The Delray Beach target area boundaries are Lake Ida to the North, Linton Avenue to the South, Swinton Avenue to the East and I-95 to the West.

A one-day retreat was hosted by CASES on November 4<sup>th</sup> to bring together community and criminal justice representatives in an experimentation of Community Justice. CASES hired a wonderful facilitator, Carol Shapiro, who is the director of the nationally recognized and innovative program in New York City called the La Bodega de la Familia. The retreat was held at the Delray Beach Milagro Center which was established to help local residents establish small businesses and provide educational enhancement and community projects for local residents.

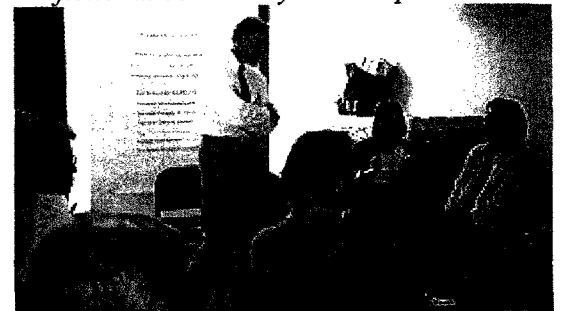


*The Delray Beach Milagro Center*

Forty people attended the Retreat including community representatives, criminal justice representatives, CJC members, Delray Beach City Government representatives and Milagro Center employees.



*Break-out sessions were held to develop Community Justice type remedies for a fictional community's crime problems*



*Mr. Lubin closed the retreat with a discussion on next steps in the project*



*The Presidents of CASES, Joel Copperman and Dr. Todd Clear*



*A group photo of retreat participants*



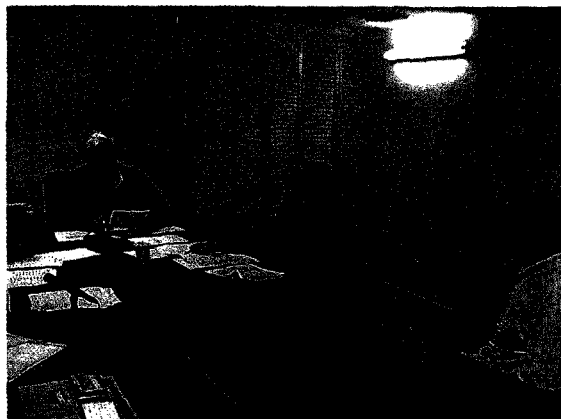


## COMMUNITY COURT

In March 1998 the Criminal Justice Commission directed its Court System Task Force to assess the benefits of a pilot Community Court in Palm Beach County.

Offenses such as trespassing, open container (alcoholic beverage), marijuana possession, and drug paraphernalia that occur on a daily basis erode the quality of life in neighborhoods. Residents of these communities commonly feel they have no stake in the production of justice. Criminal justice professionals in Palm Beach County realize that centralized courts need to focus resources not only on serious crimes but, devote more attention to quality of life offenses that deteriorate neighborhoods.

In May 1998, Task Force members recommended the CJC move forward with a



*Community Court in session.*

pilot Community Court in the West Palm Beach Weed and Seed site. The CJC endorsed this recommendation and planning efforts began. In June 1998, Jimena Martinez from the Center for

### COURT SYSTEM TASK FORCE

#### CHAIRMAN

**MR. JACK GOLDBERGER**  
Atterbury, Goldberger, & Richardson

#### MEMBERS

**MS. SHARON BOCK**  
Chief Deputy  
Office of the Clerk of the Court

**CHIEF RIC BRADSHAW**  
West Palm Beach Police Department

**MR. DON CHESTER**  
Vice President for Community &  
Government Relations  
Intracoastal Health Systems, Inc.

**HONORABLE JAMES H. GIBSON**  
Administrative Director  
County Court

**HONORABLE JAMES W. HUGHES**  
Circuit Court Judge

**MS. SANDRA J. JONES**  
Senior Program Coordinator  
PBC Victim Services

**MR. PAUL DAVIS**  
Felony Division Chief  
Public Defender's Office

**HONORABLE BARRY KRISCHER**  
State Attorney

**HONORABLE SANDRA MCSORLEY**  
County Court Judge

**MR. BILLY RIGGS**  
Director of Administration  
Sheriff's Office

**MS. REGENIA SCOTT**  
Manager  
PBC Weed and Seed Program



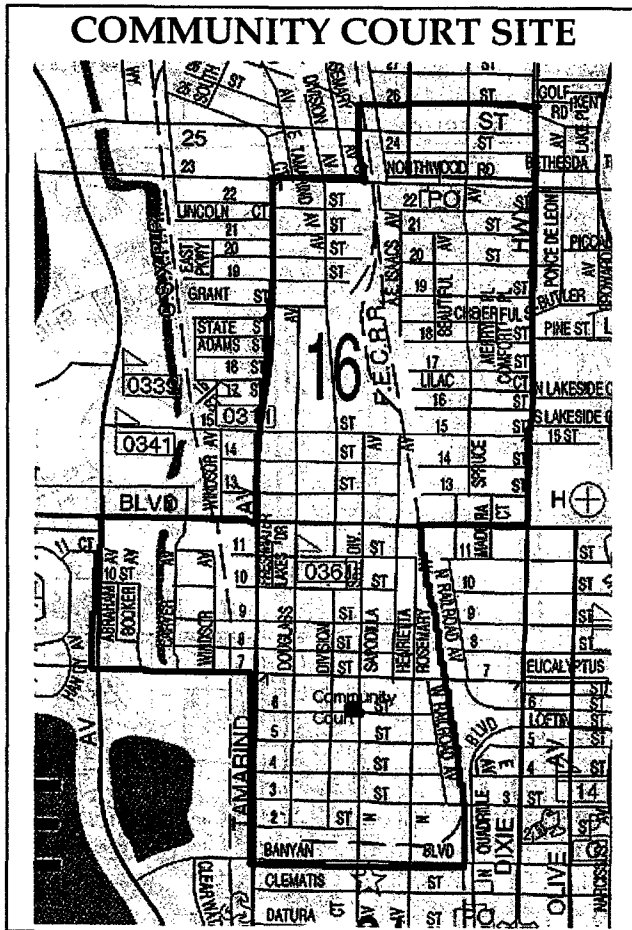
Court Innovation conducted an all day workshop on Community Court with Task Force members. The Center was given a grant from the U.S. Department of Justice to provide technical assistance to jurisdiction who wish to establish Community Courts like the first one the Center established in Midtown Manhattan. The success of the workshop prompted two visits to the MidTown Community Court to observe and analyze first hand the operations of the Court.

The Weed and Seed area was a distressed and crime-ridden community on the outskirts of downtown West Palm Beach. The area has 5,360 residents. Conditions in this area are typical of those targeted throughout the nation as Weed and Seed sites. The physical characteristics of the community are striking, with crumbling streets and sidewalks, deteriorated houses and businesses, vacant lots with discarded mattresses and trash piles, and litter strewn throughout streets, sidewalks,

yards, and parks.

Crime in the area has impacted the criminal justice system enormously. In 1999, this area represented 7% of the City's population, but 50% of the City's misdemeanor offenses.

The County Commission approved federal grant funds necessary to plan and implement this project. The Palm Beach County Sheriff and the City of West Palm Beach provided matching funds for the grant. A coordinator was hired in late October 1999 and a technical workgroup composed of members from the Judiciary, Public Defender, State Attorney, Court Administration, Clerk of Court, West Palm Beach Police Department and Defense Bar met on a weekly basis to design a case-flow management system for the Court. In February 1999, the project secured a free copy of the Hartford Community Court software and began to customize it for use in Palm Beach County.



The City of West Palm Beach also provided funds to lease the Court facility at 6<sup>th</sup> and Sapodilla. The building is leased from the local Community Development Corporation, a non-profit agency committed to community improvement. In March 1999, the City Commission approved a two year lease for this building. The West Palm Beach Police Department provides bike patrols in the neighborhood to support the Court.

A comprehensive survey was conducted in the neighborhood to gain insight on the needs of the neighborhood. Court staff attended neighborhood association meetings in order to learn what issues are important to the community. One-on-one interviews were conducted with community leaders.

A Citizen's Advisory Board was formed in order to gain citizen input on how the Court could better serve the community.

This Board serves as the voice of the community, informing the Court of community concerns. This Board continues to meet to provide input on services needed, local problems, and concerns. Contact with the community is an integral and continuing part of the Court's operations.

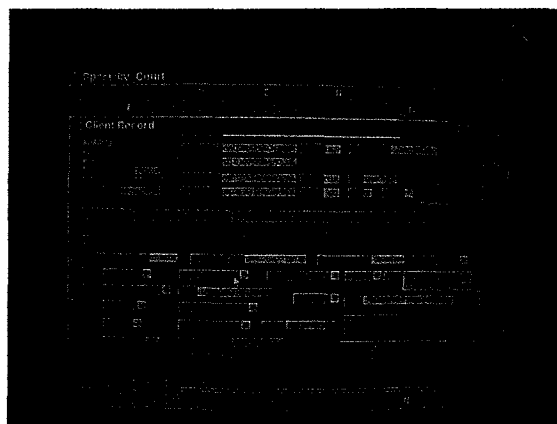
From April-August 1999, the



workgroup met and planned the 1<sup>st</sup> floor courtroom, waiting and interview rooms. They worked with County Information Systems Services (ISS) staff in customizing the Court's automation system.

Workgroup members participated in interview panels for Court staff, designed a new arrest form unique for the Court and planned agency staffing for the Court.

The Court now has five staff including a Community Court Coordinator, a Clinical Services Specialist, a Court Case Advisor, a Community Service Supervisor, and a Senior



*A customized computer system keeps information on clients for the court to use in determining sanctions. The courtroom is completely automated.*

**CITIZENS  
ADVISORY BOARD**

**Ms. ANGELA V. ROSE**  
Urban League

**Ms. EDITH BUSH**  
Northwest Progressive  
Association

**REV. GERALD D. KISNER**  
Tabernacle Missionary Baptist  
Church

**ROSE DARDEN**  
St. Matthews House

**REV. TYSON**  
St. John Human Resources  
Cooperative

**REV. RANDY BOONE**  
The Salvation Army

**MR. JOHN CLAYTON**  
Enterprise Unlimited

**DR. ALICE MOORE**  
Retired Educator

**Ms. JULIA KING**  
Local Realtor

**REV. ELLIS MCKENZIE**  
New Creation Missionary  
Baptist

**Ms. GLORIA PUGH**  
Owner, P&P Food Store

Secretary. Clerical and reception work is supplemented through the Federal Senior Aid Program.

After the CJC has studied, assessed, developed, planned and obtained resources and criminal justice system agency commitments, the Court was implemented by administrative order of Chief Judge Walter N. Colbath, Jr., on August 10, 1999, as a separate county court division. As a result of many months of work, County Court Judge Barry Cohen opened the first session of Community Court on August 18, 1999. Defendants who plead guilty were assigned community service to help clean up the neighborhood in which they committed their offense. Judge Stephen Cohen was designate as a back-up judge. The Public Defender's Office assigned two Assistant Public Defenders to the Court, Gary Beard and Carol Bickerstaff. The State Attorney's Office assigned Assistant State Attorney Marty Epstein. The Court Reporter for the Court is Maritza Forero. The Clerk's Office rotates the assignment of courtroom clerks. The West Palm Beach Police Department assigned Officers Al Brat and Derrick Walker as security for the Court.



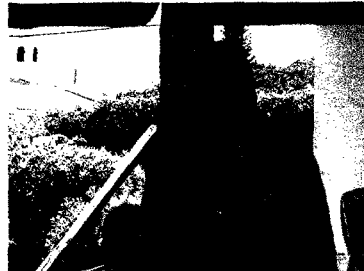
The Court, as a pilot project, hears all quality of life type cases from the geographic area, and orders sentences that prioritize



*CJC Chair Roy Davidson served as the Master of Ceremonies at the Community Court Open House*

the Court is expected to realize a greater sensitivity for the community as a victim by ensuring that it receives validation and any necessary services, with an emphasis on restitution. Third, it is expected that community residents will be less tolerant of crime and will work cooperatively with the police, prosecutors, and service providers on solving the community's crime problems. Finally, it is expected to have a beneficial impact on offenders in the community through the provision of social services. To date, the Court provides on-site work skills/job search/training options through the WorkForce Development Center; GED classes, literary skills from

Probationers Educational Growth; Food Stamps from Department of Children and Families; Mental Health services from 45<sup>th</sup> Street Mental Health Center; drug assessments and treatment from The Comprehensive Alcohol Rehabilitation Program; homeless shelter from Salvation Army, Joshua House and St. Mathews House. Bus passes are provided by Palm Tran, Inc.



*County Commission Chair Maude Ford Lee and West Palm Beach Mayor Joel Daves highlighted the community involvement in the Court*



*Community Court Judge Barry Cohen and Courts Task Force Chair Jack Goldberger spoke about the Court creation and operations.*

On October 1<sup>st</sup> an Open House was held for the Court. CJC Chairman Roy Davidson served as the Master of Ceremonies and

community and victim restoration. The staff of the Court work with community residents who seek services although they may not have an open criminal case. Court is convened every Wednesday and hears about 30 cases each week.

The Court seeks to accomplish four primary results that will refocus the system resources. First, it is expected to impact restoration of the community through a reduction in quality of life type crimes. Second,

speakers included County Commission Chair Maude Ford Lee, West Palm Beach Mayor Joel Daves, Community Court Judge Barry Cohen, CJC's Courts Task Force Chair Jack Goldberger and Community Court Coordinator Tom Becht. The event was an enormous success with over 140 people in attendance. People were provided tours of the facility that detailed the Court process and automation system.



Community Court Referral Statistics							
Court Date	AID Training Drug/Alcohol Trailing	CARP Drug Eval./ Treatment	Workforce Development Center	PEG (GED)	Food Stamps	45 <sup>th</sup> Street Mental Health	Homeless Placements
8-18-99	5	4	6				1
8-25-99	10	2	5	2			
9-1-99	6	4	4	3			
9-8-99	10	7	5	2		1	
9-22-99	12	2	8	1			
9-29-99	15	2	8	2	1		
10-6-99	10	2					
10-13-99	7	2	3	1			
10-20-99	5	2	1	1	1		
10-27-99	2	2	3	3	2		
11-3-99	4		1	1			
11-10-99	8	3	3	3		1	
11-17-99	6	1	4		2	1	
11-24-99	6	3	2	1			
<b>County Total</b>	<b>106</b>	<b>36</b>	<b>53</b>	<b>20</b>	<b>6</b>	<b>3</b>	<b>1</b>

The CJC has obtained significant resources for the Court and is seeking others. The CJC is using the FY98 Local Drug Trust Fund (approximately \$170,000) toward the substance abuse treatment component of the Court. The Executive Office for Weed and Seed has provided \$50,000 toward the planning of the Court, has funded a site visit for three people to tour the Midtown Community Court, and donated an additional \$50,000 in special projects funds. The City of West Palm Beach has committed \$321,514 from its FY99 Local Law Enforcement Block Grant funds to provide two community officer teams who will walk beats and patrol on bicycles. Other grant dollars, including a portion of Palm Beach County's allocation of Local Law Enforcement Block Grant funds (\$254,000), have been committed by the County Commission to pay for the first year planning and implementation funding. The Palm Beach County CJC was one of six sites in the nation to receive \$225,000 from the U.S. Department of Justice, Bureau of Justice Assistance for 2<sup>nd</sup> year funding for the Community Court.

## COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS

Currently most municipal public safety agencies in the County are unable to communicate due to the existence of separate radio systems. These radio systems are not compatible which precludes interoperability between the cities. The channels are overloaded, causing excessive delays; conversations become confused due to the congestion and no additional frequencies are available to allow for growth capability to support more users. This has become a serious public safety issue.

The CJC recognized municipal public safety agencies must be able to communicate with one another and with the County to be able to handle multi-jurisdictional matters, especially in the event of a natural disaster. The CJC created the Countywide Public Safety Communications Committee (CPSCC) to address this issue. The CPSCC's mission includes, but is not limited to, the following:



1. Identify and assess the current resources and needs of municipalities on a countywide basis;
2. Develop short and long range plans to ensure better coordination of the communications systems among municipal, County and State agencies;
3. Develop a plan for a countywide interpretable radio system for use by the municipalities; and
4. Obtain funding for the countywide 800 MHZ communications system for the municipalities.

## **COUNTYWIDE PUBLIC SAFETY COMMUNICATIONS COMMITTEE**

### **VOTING MEMBERS**

**MR. MILLARD [MEL] WAFLE [Chairperson]**, Boca Raton Police Services  
**COMMANDER ERNIE CARR [Vice Chairperson]**, Palm Beach Gardens Police Department  
**LT. DANIEL CRIST**, Belle Glade Police Department  
**MR. HUGH McCAFFREY**, City of Boynton Beach  
**MR. JEFF KRISTIANSEN**, Delray Beach Police Department  
**CAPT. ROBERT WEBER**, Greenacres Public Safety  
**CHIEF JEFFERY LINDSKOOG**, Lake Park Police Department  
**MS. TRACY LEHNER**, Lake Worth Police Department  
**ACTING DIRECTOR ROBERT McALLISTER**, Manalapan Department of Public Safety  
**LT. CLAY WALKER**, North Palm Beach Public Safety Department  
**MS. SUSAN FISCHER**, Palm Beach Police Department  
**LT. CLIFTON SMITH**, Riviera Beach Police Department  
**MS. ANDREA LUEGHAUSEN**, West Palm Beach Police Department

### **NON-VOTING MUNICIPAL MEMBERS**

**CHIEF ROGER CRANE**, South Palm Beach Police Department  
**CHIEF DANNY JONES**, South Bay Police Department  
**CHIEF CARMEN SALVATORE, III**, Palm Beach Police Department  
**CHIEF JOSEPH VONDEMBOWSKI**, Manalapan Department of Public Safety  
**CAPTAIN TOM BATES**, Lantana Police Department  
**CAPT. STEVEN KNIPPEN**, Palm Beach Police Department  
**SGT. RANDALL HOFFER**, Palm Springs Police Department  
**LT. ROBERT GARLO**, Tequesta Police Department  
**MR. KEN ROUNDTREE**, Village of Wellington  
**MR. STEVEN R. WIESEN**, Royal Palm Beach Police Department

### **ASSOCIATE MEMBERS**

**REPRESENTATIVE ED HEALEY**, Florida House of Representatives  
**MR. GEORGE ELMORE**, Hardrives of Delray Beach  
**CHIEF JAMES KELLY**, Palm Beach County School District Police Department  
**DEPUTY CHIEF LARRY KOESTER**, Palm Beach County Fire-Rescue  
**MR. JAMIE TITCOMB**, League of Cities  
**MR. EARL MOORE**, League of Cities  
**MR. MICHAEL CAMBISIOS**, City of West Palm Beach  
**MR. ROBERT ZELAZNY**, Palm Beach County Communications  
**MR. CLARK CURTIS**, Palm Beach County Communications  
**MR. RALPH JAVORSKY**, Palm Beach County Sheriff's Office  
**MR. MARK ADLER**, E911 Management



Committee members represent law enforcement, fire and public safety departments from Palm Beach County municipalities who operate their own dispatch systems. All voting members were appointed by their respective municipal managers to serve two-year terms. There are three (3) categories of membership which were created based upon the size of the municipal police department (i.e. the number of sworn personnel: Category I = 100+, Category II = 50-99, Category III 49 and under). There are four voting members from Categories I and II and five from Category III. The increase reflects the large number of small municipalities in the County.

The Committee has had a very productive year in 1999. The year started with the Committee beginning to work with its new Intergovernmental Communications Manager, Mr. Wayne English. Also joining the team was Ms. Ruth Blumit, Senior Secretary for Mr. English. This staff support has proved very beneficial during the year.

Palm Beach County awarded a contract for a new radio system for use by County agencies. The South Palm Beach County Cooperative composed of Boca Raton, Delray Beach and Boynton Beach continued to work towards the purchase of a radio system. These developments made it essential that a plan for a radio system for all the municipalities be developed and that a method be found to implement it.

After much research and discussion a plan was developed to form the Municipal Public Safety Communications Consortium of Palm Beach. The purpose of the Consortium includes:

1. Provide management, administration and technical services necessary to the municipalities for a countywide interoperable public safety radio system.
2. To purchase, install, maintain and operate the necessary equipment to complete the municipal radio system backbone. *(Note: The City of West Palm Beach and the South County Cooperative have already dealt with two large segments of the backbone.)*

3. To provide, maintain and operate the necessary means of connectivity between the new radio system backbone components, existing or planned radio systems and the Smartzone Switch
4. To provide maintenance services for the Consortium's equipment.

Some highlights of the Consortium's organizational structure include:

✚ The Consortium is a new autonomous entity consisting of municipalities in Palm Beach County. Any city that provides either its own police or fire service is eligible to become a Member.

✚ The Consortium is created by an Interlocal Agreement under Florida Statute F.S.163.01.

✚ Every Member municipality has a vote on the Board of Directors.

✚ Votes on the Board of Directors are weighted in proportion to the Member's population and therefore use of the radio system.

✚ The governing body of each municipality appoints the representatives to the Board of Directors.

✚ The Board of Directors (*consisting of representatives of the cities*) has total control over the projects and activities the Consortium becomes involved in.

✚ The Board of Directors may modify voting weight and cost-sharing formulas in the future if necessary.

✚ Member cities are grouped into "HUBs" according to geography and service needs.

✚ Each HUB Group controls the projects and activities in its area, therefore controlling its own costs.



- ✦ Each HUB Group elects a Chairperson.
- ✦ General operating and administrative costs are divided among all members.
- ✦ Costs for a particular HUB project are divided among the members of that HUB.
- ✦ The School District Police Department is a Member and designated as a HUB to facilitate its interaction with all the other Member law enforcement agencies.
- ✦ An Executive Committee consisting of the Chairperson of each HUB and the Chairman of the Board of Directors is responsible for the oversight of the consortium's operations. Each HUB representative has one vote on matters before the Executive Committee.
- ✦ An Executive Director will be responsible for the Consortium's day-to-day operations.
- ✦ An Interlocal Agreement was drafted and distributed to the municipalities in July. To date 22 municipalities have approved the Agreement. The remaining six municipalities are in various stages of the approval process. It is anticipated that the first Board of Directors meeting will be held by the end of 1999.

The Consortium's time line calls for the radio system to become operational for all municipalities in late 2001. The Committee's activities will now begin to focus on the actual design of the planned radio system. The new officers for 1999/2000 are:

MR. ERNIE CARR, Chairman  
MR. HUGH McCAFFREY, Vice Chairman

## CORRECTIONS TASK FORCE

The CJC's Corrections Task Force/Public Safety Coordinating Council (the Council) was created by Florida Statute 951.26 in 1991. A resolution of the CJC added five additional members to the Council in 1996.

The Council meets to:

1. Assess the County's jail population;
2. Assess local policies and practices of the criminal justice system; and
3. Assess available pretrial intervention options, probation programs, work release programs, substance abuse programs, and the bail bond schedule.

The County has three correctional facilities that can hold a total of 3,264 inmates when fully staffed.

For the second year, the County's jail population has equaled and at times exceeded the number of beds available. Although the Main Detention Center has four unopened floors with a bed capacity of 384 and the West County Detention Center has 128 unopened beds, all concerned believe that these should not be opened until all other options are exhausted. Council members concentrated on reviewing local system processes with the intention of increasing efficiency to limit the time an inmate remains in jail pretrial. Several accomplishments of the Council this year are noted below:

- ✦ Members reviewed the potential benefit of instituting a night first appearance hearing at the suggestion of State Attorney Barry Krischer. It was thought that this would help alleviate a number of inmates from having to wait the night in jail for the next morning's first appearances. The majority of offenders are released in some format after first appearance and the sooner the hearing the sooner they can be released. Staff requested and received data from the Sheriff's Office regarding all people booked for a three-month period from July 1 to September 30, 1998. The sample included 6,865 defendants with 63% going to the 9:00 a.m. first appearance and the remaining 37% going to the 1:00 p.m. first appearance. There was an average of 76 defendants per day at first appearances. The adjacent table shows hypothetical scenarios of the impact of moving the 1:00 p.m. first appearance back to later times. Because there is a five hour cut-off time for processing an





Facility	# of Available Beds	Average Daily Population for Jan. to Sept..	% of Available Beds Occupied	Design Capacity of Facility	% of Design Capacity Occupied
Main Detention Center	1,602	1,558	97.25%	2,054	75.85%
Stockade Detention Center	938	875	93.28%	954	91.72%
West County Detention Center	128	128	100.00%	256	50.00%
<b>County Total</b>	<b>2,668</b>	<b>2,561</b>	<b>95.99%</b>	<b>3,264</b>	<b>78.46%</b>

offender and getting them to first appearance the latest practical hearing time was 7:00 p.m. Moving the 1:00 p.m. hearing to 7:00 p.m. would result in decreasing the average daily jail population by only 4 people. Members felt this was not cost effective and found it best to leave first appearances as they are. This study did provide a great deal of useful information and showed some areas that could be improved. For example, the agencies involved pledged to cut

the five hour cut off time for processing an offender for first appearance down as much as possible.

One issue that came out of the first appearance study was the number of failures to appear (FTA) for collections court. The study showed that on average of 10 individuals per day were at first appearances for failing to appear for collections court. Members felt this number was high and invited the judge presiding over collections court, Judge Cory Ciklin, to a meeting. Members discussed with Judge Ciklin the purpose of collections court and ways that the court is trying to reduce FTA's. Members voted to seek an amendment to the Collections Court administrative order to provide for those who are booked into jail solely for a FTA for collections court to be released with a new collections court date three to six months in the future. These defendants would therefore not be held in jail awaiting first appearance and would free up needed jail beds.

A Mental Health Subcommittee was formed to work with local Baker Act Facilities on the timely and

## CORRECTIONS TASK FORCE

### CHAIRMAN

**MR. DOUGLAS DUNCAN**  
Criminal Defense Lawyers Association

### VICE CHAIRMAN

**MR. HAROLD WILBER**  
Director of Corrections  
Palm Beach County Sheriff's Office

### MEMBERS

**HONORABLE NELSON BAILEY**  
County Court Judge

**MR. KEN MONTGOMERY**  
Workforce Development Board

**HONORABLE HOWARD BERMAN**  
Circuit Court Judge

**HONORABLE WARREN NEWELL**  
County Commissioner

**MR. GARY BEARD**  
Assistant Public Defender

**MS. LINDA RONDONE**  
Office of the Clerk of the Court

**MR. ROBERT BOZZONE**  
CARP

**MR. ALTON TAYLOR**  
Drug Abuse Foundation

**MR. BARRY KRISCHER**  
State Attorney

**MR. CHARLIE TROTTA**  
Pretrial Services Agency

**MS. KARLA FELTON**  
Florida Department of Corrections

**MS. MICHELLE CORNELL**  
PRIDE Integrated Services, Inc.



efficient processing of inmates with mental health issues. Jails and prisons across the nation are increasingly being used as the places of last resort for the mentally ill ever since the deinstitutionalization of mental health facilities in the 1970's. The Subcommittee met several times to work out a more effective way of managing this population and getting all the involved agencies to work cooperatively. At the same time, the 15<sup>th</sup> Judicial Circuit created a Mental Health Court Committee to review whether a Mental Health Court could benefit the County. The work of the Subcommittee was consolidated into the Courts Mental Health Court Committee chaired by Judge Stephen Cohen and Judge Ronald Alvarez.

Members voted to approach the Sheriff about creating a Population Control Specialist position. This person would continually review and monitor the jail population and develop remedies to alleviate jail crowding. Members met with Judge Barry Cohen, Administrative County Court Judge, and Director Billy Riggs of the Sheriff's Office to discuss this proposal. Judge Barry Cohen agreed that there was a great deal that the judges could do with a position such as this to help expedite inmate cases. Director Riggs agreed to seek funding for the position. Members look forward to working with the person hired in this position in early 2000.

## CRIMINAL JUSTICE INFORMATION SYSTEM

The CJC spearheaded the effort for a comprehensive study of the County's criminal justice system. The study was presented to the CJC in March 1990 with 75 recommendations. The highest priority was the development of "an integrated and automated Criminal Justice Information System (CJIS) Network for Palm Beach County." Work on the project began in November 1990.

CJC member Leo Noble holds a seat on the JIS Policy Board and the CJC Executive Director delegated her seat on the JIS Management Committee to the Community Court Coordinator, Tom Becht.

The CJC continues to support this project, which is now under the direction of the Courts.

## DRUG COURT

In April 1999, after unanimous vote of the criminal court judges of the 15<sup>th</sup> Judicial Circuit, the CJC made application to the U.S. Department of Justice, Drug Courts Program Office, for a Drug Court Planning Grant in the amount of \$30,000. The County Commission approved the grant application and the use of \$10,000 in County Drug Abuse Trust Funds for the required match. In August, the grant was awarded for the period from June 1, 1999 through November 30, 2000.

The planning grant monies are to plan a Drug Court and to pay for a six-member drug court team to attend three U.S. Department of Justice required training conferences during the planning phase.

A Drug Court Planning Committee was appointed consisting of approximately 25

### DRUG COURT TEAM

CHAIRMAN

JUDGE NELSON BAILEY  
County Court Judge

MR. MARTY EPSTEIN  
Assistant State Attorney

MR. DAMON AMEDEO  
Assistant Public Defender

MR. ALTON TAYLOR  
Drug Abuse Foundation

MR. JAMIE PRICE  
Florida Atlantic University

MR. DAVID GILLERT  
SAAP Manager

individuals with Judge Nelson Bailey agreeing to be the Chairman and also the presiding Judge for the Drug Court when it becomes operational.

The Drug Court Planning Committee meets regularly to research the substance abuse target population in Palm Beach County and to



## DRUG COURT PLANNING COMMITTEE

### THE DRUG COURT TEAM

MR. DAMON AMEDEO  
Public Defender's Office

MR. BRIAN HARPER  
Pride Integrated Services, Inc.

MR. ROBERT BOZZONE  
CARP

MS. PAM MIDDLETON  
Drug Abuse Treatment Assoc.

MS. KATHERINE BURNS  
PEG Program Coordinator

MR. DARRYL OLSON  
Florida Dept. of Juvenile Justice

MR. DON CHESTER  
St. Mary's Hospital

MS. VALERIE ROLLE  
Florida Dept. of Corrections

MS. BARBARA COX  
Citizens Advisory Committee on  
Health & Human Services

MS. LINDA RONDONE  
Clerk of the Circuit Court

MS. SANDY DUNCAN  
PBC Victim's Services

MR. ALTON TAYLOR  
Drug Abuse Foundation

MR. MARTY EPSTEIN  
State Attorney's Office

MR. CHARLIE TROTTA  
Court Administration

MR. JACK GOLDBERGER  
Criminal Defense Lawyers Assoc.

MS. LYNN WHITFIELD  
Whitfield & Mosley

MS. CHERRY GRANT  
Public Defender's Office

DIRECTOR HAROLD WILBER  
PBC Sheriff's Office, Corrections

At this point, the Drug Court Planning Committee is proposing that the Court be held as a separate first appearance at the Gun Club complex. The Court will be a separate docket as opposed to a separate division. As part of the planning process, members are looking at the Prosecutor's Alternative Drug Diversion (PADD) Program as being assimilated into the Drug Court with the Drug Court Judge administering the Program.

In early FY 2000, the CJC is eligible to apply to the U.S. Department of Justice for treatment funds for the creation of the Drug Court.

## COUNTY PROBATION

determine eligibility criteria for admission to the volunteer Drug Court program. Tours of the Broward County Drug Court were made on August 24<sup>th</sup> and October 14<sup>th</sup> to provide planning members a first hand view of a Drug Court in operation and to assist in future planning. Broward's Drug Court was selected by the National Drug Court Program Office as a model and "mentor" court to be used by other jurisdictions wishing to establish drug courts.

The County Commission entered into a professional services contract with Mr. Jamie Price of Florida Atlantic University effective October 1 to be the researcher/evaluator for the Drug Court. Mr. Price will collect data and identify the substance abuse target population and the treatment vendors available in the County. A required component of the grant is to monitor and evaluate drug court outcomes with reporting to the Drug Court Program Office, which Mr. Price will do.

The Probation Advisory Board (PAB) is responsible to the CJC for monitoring and overseeing the County's professional services contract with Pride Integrated Services, Inc. Pride is the vendor that supplies misdemeanor probation services to Palm Beach County. Monitoring and oversight includes an annual audit and the review and evaluation of the effectiveness and efficiency of Pride. It ensures compliance with the terms of the contract.

In December 1998, PAB conducted an annual case file audit on all three Pride offices. A random sampling of 5,132 closed files was conducted to measure the timeliness, accuracy, and quality of services Pride provided to offenders under its supervision. The audit produced the following recommendations:

Automation of all case files by Pride would result in greater access and accounting of probationer case files;



- ✦ Timelines from the Judiciary for conditions of probation to ensure compliance before expiration of probation;
- ✦ Creation of a Probation Services handbook by Pride for distribution to every probationer outlining special conditions of probation including community service;
- ✦ Verification of probationer residence and employment/ability to pay and any subsequent changes through rent/mortgage receipts and/or utility billings and pay stubs; and
- ✦ Support for Pride's creation of a Probationer Assistance Program designed to

On May 5, 1999, the County Commission approved the CJC request that no Request For Proposal be issued for the provision of misdemeanor probation services when the present one year contract expires on December 5, 1999. The CJC further requested and the County Commission approved a three year contract with Pride commencing December 6, 1999 through December 5, 2002.

## FORECAST AND EVALUATION TASK FORCE

The CJC created the Forecast and Evaluation Task Force in 1997 to review how the CJC makes decisions and how it uses statistics in these decisions. The Task Force is composed of only CJC members because of the high level of responsibility involved.

Members recommended that the CJC contract with a vendor to perform a three-phase evaluation of the CJC:

- Phase I: Business Operations
- Phase II: Impact
- Phase III: County Demographic Study

The CJC supported the Task Force's recommendation and a Request For Information (RFI) was issued in November 1997 asking vendors to provide ideas on how to go about accomplishing the evaluation. A total of four proposals was submitted: Maximus Corporation; Dr. Thomas Blomberg of Florida State University; Analytica, Inc. with Dr. Herbert Marlowe as President; and a group of individuals from Florida Suncoast University.

These four proposals were reviewed at the CJC's Annual Advance in three roundtable sessions for each of the three phases of the evaluation. Advance participants took ideas from the proposals to create a Scope of Work for a Request For Proposal (RFP). The Sheriff's Office graciously donated \$39,000 toward the evaluation. The RFP was issued on May 11, 1998 for Phase I of the evaluation. Only those who responded to the initial RFI were eligible to respond to the RFP. A Selection Committee consisting of Task Force members Mr. Johnson, Mr. Noble, Mr. Davidson, Mr. Washam and Ms.

### PROBATION ADVISORY BOARD

#### CHAIRMAN

**MR. TED BOORAS**  
Chief, County Court  
State Attorney's Office

#### MEMBERS

**MS. VIRGINIA CATALDO**  
U. S. Probation

**MR. STEVEN A. COHEN**  
Esquire  
Springer & Springer, P.A.

**MR. JOHN CONWAY**  
Chief, County Court  
Public Defender's Office

**HONORABLE STEPHEN M. COHEN**  
County Court Judge  
15<sup>th</sup> Judicial Circuit

**MS. JUSTINE PATTERSON**  
Correctional Probation Supervisor  
Florida Department of Corrections

**MS. LINDA RONDONE**  
Director, Criminal Courts  
Clerk of Courts Office

assist probationers in finding employment, completing a high school education/GED program and/or acquiring mental health or other social service needs.



L. Diana Cunningham, CJC Executive Director, reviewed the proposals. The Selection Committee chose Dr. Herb Marlowe's proposal and a contract was entered into between Dr. Marlowe and the County on September 16 for Analytica, Inc. to perform Phase I of the evaluation.

Dr. Marlowe interviewed, by telephone or in person, all current 33 CJC members. He and the Task Force developed a specific set of questions to ask the members. He interviewed past CJC Chairmen and members as well as County Commission members and members of other agencies that have worked with the CJC over the years. He completed the evaluation and the CJC accepted it on October 25<sup>th</sup>.

A total of 30 recommendations were included in the report. In 2000, the Task Force will work with CJC members and staff to implement those recommendations it deems feasible and beneficial.

## CITIZENS CRIMINAL JUSTICE ACADEMY

The second and third session of the Citizens Criminal Justice Academy were held from February 1<sup>st</sup> to April 12<sup>th</sup> and September 13<sup>th</sup> to November 22<sup>nd</sup> respectively. Each session lasts for 11 weeks. A total of 40 participants attended each of the two Academies held on Monday nights from 6:00 to 9:00 p.m. Each class featured a different topic area as follows:

1. Introduction to the Criminal Justice System
2. Local Law Enforcement
3. Federal and State Law Enforcement
4. Adult Criminal Courts—Part I
5. Adult Criminal Courts—Part II
6. Juvenile Justice
7. State and Local Corrections
8. West County Criminal Justice Offices
9. Crime Prevention
10. Crime Analysis and the Media

The Academy was created to educate citizens about the criminal justice system. It covers all aspects of the criminal justice system and provides citizens with a good general knowledge of how the system functions from the perspective of criminal justice professionals. The course is taught by criminal justice practitioners at the Palm Beach County Courthouse. It includes tours of the County Courthouse, the County jail, the Juvenile Assessment Center, the Sheriff's Eagle Academy, and the Home Safe Facility in Lake Worth. The CJC administers the Citizens Academy and schedules two Academy's per year.

## PROBATIONERS EDUCATIONAL GROWTH (PEG) PROGRAM

In January 1998, the CJC created the PEG Program for felony offenders on probation

### FORECAST ET EVALUATION TASK FORCE

#### CHAIRMAN

**MR. LEO E. NOBLE**  
Economic Council

#### MEMBERS

**MR. ROY H. DAVIDSON**  
BallenIsles Development Co.

**MR. JACK GOLDBERGER**  
Criminal Defense Lawyers Assoc.

**MR. RANDY K. JOHNSON, SR.**  
Communications by Johnson, Inc.

**SENATOR TOM ROSSIN**  
Florida Senate

**MR. MIKE WASHAM**  
FL. Dept. of Law Enforcement



and residing in Palm Beach County. The PEG Program is a multi-agency collaborative effort which strives to assist sentenced probationers to meet academic goals, such as literacy and earning a G.E.D.

The goal of PEG is to reduce recidivism by assisting offenders in achieving a more productive life. Employment is a key to the probationer staying out of jail. However, job opportunities are severely limited for those individuals who have not completed high school, or are unable to read or write. Earning a G.E.D. through the assistance of the PEG Program not only enhances self-esteem but creates greater job opportunities for offenders to become productive citizens.

Through the collaborative efforts of the CJC and its private and public sector partnerships, local funding was generated for the PEG Program with the following agencies providing funds:

Palm Beach County School District	\$15,000
Workforce Development Board	\$10,000
Palm Beach Community College Foundation	\$10,000
Palm Beach County Sheriff's Office	\$10,000
United Way of Palm Beach County	\$5,000
Florida Department of Education	\$10,000

The PEG program lists the following accomplishments during the second year of operation:

- Effective January, 1999, the PEG program was housed under the Workforce Development Board located at 2501 Martin Luther King Jr. Blvd., Riviera Beach, with supplemental funding from private stakeholders continuing.
- Katherine Burns was named PEG

Coordinator to replace Bridget Durham who moved out of state.

The PEG Advisory Board participated in a PEG forum held at the Saddlebrook Resort in Tampa June 2 - 4 at the 1999 PEG and Florida Association of Community Corrections Annual conference. The forum was attended by approximately 100 persons.

Expanded recruiting efforts to include misdemeanor probationers from Pride Integrated Services, Inc., and the Community Court in West Palm Beach.

PEG Coordinator Katherine Burns became a member of the Drug Court Planning Committee as a resource to the planned Drug Court in Palm Beach County.

Assisted Florida PEG Executive Director, Brenda Glass in proposing legislation sponsored by Rep. Stephen Wise that would place the PEG program under the community college budget. The appropriations request in the amount of \$2.5 million dollars would place PEG in 14 of the 28 community colleges.

Registered 88 new clients during the first 10 months of 1999.

## GRANTS

### DRUG ABUSE TRUST FUND

Florida Statute Section 893.16 states that for any fine imposed by law for certain criminal offenses, the courts may impose an additional fine in an amount up to the original fine. Florida Statute 893.165 further states that these revenues must be spent on alcohol and other drug abuse prevention, treatment or education. To that end, in March 1989, the Drug Abuse Trust Fund (DATF) was established in Palm Beach County.

For FY 1999, the CJC recommended that the County Commission award funds in the amount of \$180,000 to the Community Court for its substance abuse/treatment component. On



August 24, 1999, the County Commission approved the CJC's recommendation to contract with Comprehensive Alcoholism Rehabilitation Program (CARP) for the period September 1, 1999 to September 30, 2000 for the provision of substance abuse treatment services to court-ordered offenders. The County Commission also approved funds to pay for a Clinical Services Program Specialist who is responsible for assessing an offenders' need to receive substance abuse services.

It is the desire of the CJC to utilize the remainder of the funds collected thus far toward the Countywide Drug Court project. These funds will be used for the substance abuse treatment/prevention component of the Drug Court. The County Commission approved the CJC's request to utilize \$10,000 in Trust Fund monies for the required match for the Drug Court Planning Grant that was awarded from the period June 1, 1999 through November 30, 2000.

## **EDWARD BYRNE MEMORIAL STATE AND LOCAL ASSISTANCE FORMULA GRANT PROGRAM**

The CJC serves as the County's Substance Abuse Advisory Board for the purpose of recommending the allocation of funds for this grant program. These funds are allocated by the U.S. Department of Justice to each state on a formula basis. States then allocate the funds to local units of government.

In Florida, each county is allocated a share of the funds based on a formula using population and crime rate statistics. The counties must complete an application for the funds and ensure that they will spend them within the guidelines and purpose areas of the grant program. The funds are intended to be used for drug control and criminal justice system improvement.

The CJC has chosen to issue a local

Request For Proposal (RFP) to allow local units of government to apply for the funds. The CJC's Byrne Grant Committee was formed to review the grant proposals and provide a recommendation to the CJC on the allocation of these grant funds.

### **BYRNE GRANT COMMITTEE**

#### **CHAIRMAN**

**HONORABLE PETER BLANC**  
Circuit Court Judge

#### **MEMBERS**

**MR. PERRY ANDERSON**  
FL. Dept. of Juvenile Justice

**HONORABLE HAROLD COHEN**  
Circuit Court Judge

**MR. PAUL DAMICO**  
Public Defender's Office

**MS. SANDY DUNCAN**  
Palm Beach County Victim Services

**MR. DAVID GILLERT**  
Sheriff's Office, SAAP Program

**MR. EARL MOORE**  
League of Cities

**HONORABLE WARREN H. NEWELL**  
Board of County Commissioners

**MS. VALERIE ROLLE**  
Florida Department of Corrections

**MR. KEN SELVIC**  
Chief Assistant State Attorney

**CHIEF WILLIAM SMITH**  
Lake Worth Police Department

**ASSISTANT DIRECTOR RICHARD  
VIRCADAMO**  
Palm Beach County Sheriff's Office

During this past year a total of five proposals were received during the RFP process. After reviewing all of the applications, the Byrne Committee recommended to the CJC that the \$728,458 in FY00 funds be allocated as follows:



✦ **Multi-Agency Narcotics Unit**  
 (Palm Beach County Sheriff's Office)  
     \$549,104 federal  
     \$183,035 match  
     \$732,139 total

The funds are being used to pay for the salaries and benefits of eleven investigative officers and one analyst. Seven municipalities including Greenacres, Boynton Beach, Riviera Beach, Royal Palm Beach, Palm Springs, Lake Park and West Palm Beach, as well as the Palm Beach County Sheriff's Office will receive funding from this grant. The balance is being used for operating expenses, office supplies, uniforms, pagers, gasoline for vehicles, and for capital equipment.

✦ **Truancy Interdiction Program (TIP)**  
 (Palm Beach County School Board)  
     \$48,500 federal  
     \$16,166 match  
     \$64,666 total

The funds are being used to pay for the countywide TIP coordinator and for contractual services to pay for a consultant to maintain and upgrade their computer database program.

✦ **Special Options Toward Achieving Recovery (SOAR)**  
 (Palm Beach County Victim Services)  
     \$ 91,601 federal  
     \$30,534 match  
     \$122,135 total

Funds are being used to pay for the salary and benefits for a project coordinator who is responsible for the intake, assessment, scheduling, and case management of 150 clients and contracted treatment providers who will provide counseling services to 150 victims and their abusers and children.

✦ **Program Administration**  
 (Palm Beach County CJC)  
     \$39,253 federal  
     \$13,084 match  
     \$52,337 total

To comply with the Request for Proposal

process and the monitoring and reporting requirements of the grants, a full-time position is required. Grant specifications allow recipients up to 10% of their allocation for grant administration. The CJC uses 5% to fund the position of a Contracts/Grants Coordinator. During 1999, this position administered 14 different grant contracts under this grant program totaling over \$2 million in funds.

The CJC and subsequently the County Commission approved the Byrne Grant Committee's recommended allocation.

## LOCAL LAW ENFORCEMENT BLOCK GRANT PROGRAM

The U. S. Department of Justice, Bureau of Justice Assistance (BJA) awards counties and municipalities across the nation Local Law Enforcement Block Grant Funds (LLEBG) to be used for a variety of purpose areas, including drug courts, crime prevention, law enforcement planning and equipment, etc. The amount of funds awarded are based on a formula that includes the crime rate and population of the jurisdiction. All jurisdictions that rate more than \$10,000 based on the formula, are awarded the funds. Palm Beach County was awarded \$823,982 for FY99 to be spent over a 24-month period. The CJC served as the required advisory board to determine the best use of these funds and, on August 24<sup>th</sup> the County Commission approved the following expenditures, which the CJC recommended:

✦ \$337,500 federal plus \$37,500 match for a total of \$375,000 to the Palm Beach County Sheriff's Office to provide security for the Juvenile Assessment Center;

✦ \$444,135 federal plus \$49,372 match for a total of \$493,717 to the CJC for its Countywide Public Safety Communications project and other prioritized projects; and

✦ \$42,137 federal plus \$4,682 match for a total of \$46,819 to the CJC for its Criminal





Justice Analyst who staffs the Law Enforcement Planning Council.

The CJC was recognized by BJA for utilizing LLEBG funds in innovative and creative ways. BJA is encouraging jurisdictions to use LLEBG funds for items other than law enforcement equipment purchases. BJA contracted with the COSMOS Corporation to assess how LLEBG funds are being used nationwide. Mr. Michael Cannon and Ms. Meg Gwaltney from COSMOS visited Palm Beach County on April 26<sup>th</sup> to attend a full CJC meeting and meet with various representatives from the programs the CJC funds through LLEBG. COSMOS met with the following individuals:

- ✚ Dr. Todd Clear on the CJC's Community Justice project;
- ✚ Mr. Tom Becht on the CJC's Community Court;
- ✚ Mr. Wayne English on the CJC's Countywide Public Safety Radio Communications Project; and
- ✚ Ms. Diana Feldman of the Juvenile Assessment Center.

COSMOS was extremely impressed with the CJC and its projects and wrote a very favorable report to BJA. The COSMOS Report will be printed by BJA by the end of 1999 and will be distributed nationally.

## ADVISORY BOARD TO MUNICIPAL POLICE DEPARTMENTS

On August 9<sup>th</sup>, September 13<sup>th</sup> and October 12<sup>th</sup> the CJC acted as the required advisory board to review the proposed LLEBG applications for six municipalities including Boca Raton, Boynton Beach, Greenacres, Lake Park, Lake Worth, and West Palm Beach. Conducting an advisory board review is a prerequisite for receiving the LLEBG funds. The municipal proposals focused primarily on the acquisition of new technology and the hiring of additional personnel. The CJC endorsed all six proposals that represented a combined total of \$656,247 in federal and matching grant funds.

## LAW ENFORCEMENT PLANNING COUNCIL

The CJC created the Law Enforcement Planning Council (LEPC) in mid-1992 to discuss, evaluate and develop law enforcement policy issues for each of the thirty (30) municipal police departments, the Palm Beach County Sheriff's Office, and the School District Police. Three (3) categories of membership were created based on the size of the police department (i.e., the number of sworn personnel); Category I = 100+; Category II = 50-99; Category III = 49 and under). Five (5) voting members are elected from each of the three (3) categories.

In 1999 the CJC hired a Criminal Justice Analyst, Michael Grant, to staff the LEPC and work on law enforcement research and planning projects. One of his first projects was to meet with all 33 chiefs to learn about the issues facing each department, and to obtain input on issues that the LEPC may wish to address. As a result of these meetings, five (5) issues were identified: auto theft, gangs, police and probation partnerships, crime prevention, and ethics.



The LEPC has already addressed three of these issues. As a result of examining the patterns of auto theft in the County, the LEPC launched a research initiative to determine ways of bringing resources together to compile

## **LAW ENFORCEMENT PLANNING COUNCIL**

### **CHAIRMAN**

**CHIEF ROBERT MANGOLD**  
Atlantis

**CHIEF MICHAEL MILLER**  
Belle Glade

**CHIEF ANDREW J. SCOTT III**  
Boca Raton

**CHIEF MARSHALL GAGE**  
Boynton Beach

**CHIEF RICHARD C. QUERMAN**  
Delray Beach

**CHIEF TONY GENTILE**  
Highland Beach

**CHIEF MITCHELL GIBSON**  
Juno Beach

**CHIEF RICHARD J. W. BRATE**  
Jupiter

**CHIEF WILLIAM E. SMITH**  
Lake Worth

**CHIEF FRANK CROFT**  
Palm Beach

**CHIEF JAMES P. KELLY**  
PBC School District

**SHERIFF ROBERT NEUMANN**  
PBC Sheriff's Office

**CHIEF JAMES O. FITZGERALD**  
Palm Beach Gardens

**CHIEF JERRY POREBA**  
Riviera Beach

**CHIEF RIC BRADSHAW**  
West Palm Beach

statistical information and perform crime-mapping analyses on a countywide basis. The CJC purchased a geographic information system (GIS) software package to assist in this effort. Once crime data has been collected from the various law enforcement agencies throughout the County, this system will be able to display data as crime maps, tables, and charts, thereby enabling the chiefs to better deploy their officers and resources. Specialized crime maps can be created to assist task forces (e.g., Multi-Agency Gant Task Force (MAGTF), Auto Theft Task Force, etc.)

Chief Andrew Scott, Boca Raton, presented a plan to the LEPC to form a high-ranking advisory board to oversee MAGTF. Recognizing the need to be proactive on gangs in the County, the LEPC agreed. Plans are currently underway to form this advisory board.

In order to establish better working partnerships with other agencies, officials from the Florida Department of Corrections (DOC) and the Florida Department of Juvenile Justice (DJJ) were invited to discuss ways in which their respective agencies could partner with the law enforcement community. Several existing partnerships already in place were described. For example, the State Probation Information Exchange Program (SPIE) is a partnership in which DOC probation officers and West Palm Beach police officers patrol the Weed and Seed area looking for and checking on offenders under supervision. Another is the Multi-Agency Child Response Team (MACART), which is activated when a child is reported missing. DOC community control officers assist law enforcement by conducting searches of homes of all sex offenders in the area. Responding Against Delinquency and Recidivism (RADAR) is a program that partners West Palm Beach police officers and DJJ probation officers who monitor juvenile offenders in the West Palm Beach area. The LEPC is currently studying ways of developing new partnerships with these agencies.

The LEPC has placed the remaining two 1999 issues on future agendas. It plans to review the law enforcement community's crime prevention efforts to determine what works, what doesn't, and what shows promise. Then it will examine the law enforcement community's



ethics policies to determine whether a comprehensive model ethics policy is needed and, if it is, how best to reinforce ethics in day-to-day police operations.

The Tri-County Commuter Rail Authority (Tri-Rail) asked the CJC for assistance in developing a standardized operation procedure so that a comprehensive investigation can be conducted while at the same time expediting the return of the train to full service. The Tri-Rail corridor extends through seven (7) cities in Palm Beach County: Mangonia Park, West Palm Beach, Lake Clarke Shores, Lake Worth, Boynton Beach, Delray Beach, and Boca Raton. Currently each department is responsible for investigating train accidents in its jurisdiction. To simplify the investigative process, the Palm Beach County Sheriff's Office has agreed to assume responsibility for all Tri-Rail death investigations in the County. A memorandum of Understanding is being drafted to create this new working relationship.

This year the LEPC also endorsed "Risk Watch," an educational program designed to reduce injuries to children from preschool to grade eight.

## BURGLAR ALARM WORKGROUP

At the request of the County Attorney's office, a Workgroup was appointed to research the current County Burglar Alarm Ordinance and to make recommendations that would result in the reduction of the number of false alarms that the Sheriff's Office responds to on an annual basis.

The Sheriff's Office provided statistics that show in 1997, they responded to 66,283 alarm requests that resulted in a 99.7% false alarm rate. The Sheriff's Office also reported that 16,401 deputy work hours or the equivalent of 8 full-time deputies were expended on these calls alone. The Workgroup conducted a series of meetings that included members of the alarm

industry that resulted in the following recommendations being presented to the CJC:

- ✚ Alarm retraining offered after the third or fourth false alarm in lieu of alarm permit revocation.
- ✚ The proposed Ordinance includes Publicly Owned Properties.
- ✚ Beginning with the third false alarm, activation of two or more separate zones within 3 minutes before requesting Sheriff's Office response.
- ✚ First year permit fee of \$24.00. After the first year, alarm permit renewal fee based on the company's number of false alarms the preceding year.
- ✚ Alarm companies and alarm monitoring companies responsible for permit and renewal permit fees.
- ✚ Revision of false alarm service fees. 1<sup>st</sup> false alarm = \$25.00, 2<sup>nd</sup> false alarm = \$50.00, third false alarm = \$250.00 service fee or can be waived upon receipt of a letter stating the alarm system operating properly and the user has been retrained in a PBSO approved training program.

### BURGLAR ALARM WORKGROUP

#### CHAIRMAN

**JORGE DOMINICIS**  
Florida Crystals

#### MEMBERS

**MS. PRISCILLA TAYLOR**  
Allstate Insurance Company

**MR. GEORGE ELMORE**  
Harddrives of Delray Beach

**Mr. Phil Lewis**  
Phil Lewis Real Estate

**MR. PAT KENNY**  
PBC Sheriff's Office



## LEGISLATIVE PROPOSALS

In a joint legislative workshop with the County Public Affairs department, The CJC recommended the following legislation:

### ✚ PROPOSAL 1:

The Florida Legislature should amend F.S. 539, Pawn Broking, in accordance with the following recommendations:

1. a. To require every pawn shop location to have installed and operating during regular business hours, a surveillance camera capable of videotaping every pawn or sell transaction and the seller of each transaction.  
  
b. Every pawn shop location will be required to maintain the videotapes in their possession for a calendar month and shall make those video tapes available to law enforcement as needed.
2. Every pawn broker shall also be required to photograph the seller and attach the photograph to the transaction form as a permanent record.
3. Pawn brokers shall be required to notify the presiding law enforcement agency whenever a seller conducts more than five (5) total pawn or sale transactions in a calendar month.
4. Second violations of the pawn broker statutes by owners and/or employees shall result in a loss of license.
5. To remove the conflicting provisions that currently exist in FS 539 that prevent local government from enacting more restrictive local ordinances pertaining to pawn brokers.

### ✚ PROPOSAL 2:

Support HB 621 to create the Wireless Emergency Communications Act. Passage of this Act would impose a monthly fee of 50 cents per cellular service number to fund the Act.

Support SB 182 to create the Wireless Emergency Telephone System Fund for deposit of fees levied on subscribers of wireless telephone service. These funds will be distributed to Counties and providers for the costs of providing 911 and E911 services.

### ✚ PROPOSAL 3:

Support passage of HB 299, the Florida Title Loan Act that would provide for more restrictive local control and restrictions on the amount of loan charges and interest rates charged by title loan companies.

### ✚ PROPOSAL 4:

Support SB 748 the Trooper Robert Smith Act that would permit local courts to order pretrial detention when a defendant poses a threat of harm to the community.